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SUBJECT: 1996-97 FISCAL YEAR (FY) COST REPORT SETTLEMENT POLICY

EXPIRES: RetainUntil ISSuperseded

This letter outlines the submission and reporting requirements for the FY 1996-97 cost report. To the extent that there are differences between this letter and other California Department of Mental Health publications, the requirements contained in this letter will prevail.

I. SUBMISSION REQUIREMENTS

A. Cost Report Submission

Counties are to submit a separate cost report for each legal entity. Welfare and Institutions Code Section 5718(c) requires county mental health facilities, clinics and programs to submit fiscal year-end cost reports by December 31st following the close of the fiscal year.

County 1996-97 year-end fiscal cost report packages for mental health facilities, clinics and programs are to be submitted to the California Department of Mental Health no later than Wednesday, December 31, 1997.

One original and three paper copies of the cost report should be sent to the following address:

California Department of Mental Health County Cost Reporting and Data Collection 1600 9th Street, Room 150 Sacramento, CA 95814 ATTN: Susan Brown

PETE WILSON, GOVERNOR

DEPARTMENT OF MENTAL HEALTH 1600 - 9TH STREET SACRAMENTO, CA 95814 (916) 654-2314



November 14, 1997

DMH LETTER NO: 97-05

TO: LIQUCAL MENTAL HEALITH DIRECTORSS LOCAL MENTAL HEALTH PROGRAM CHIEFS LOCAL MENTAL HEALTH ADMINISTRATORS COUNTY ADMINISTRATIVE OFFICERS CHAIRPERSONS, LOCAL MENTAL HEALTH BOARDS

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B. Cost Report Forms

Counties that do not use the Department's printed cost report forms must submit facsimiles identical to the Department's forms. Draft copies should be submitted in advance to the Department for approval.

Major changes to the FY 1996-97 cost report forms are as follows:

1. County Match for Hospital Inpatient Consolidation - Other Mental Health Service Expenditures

Chapter 484, Statutes of 1997 (SB 651) has amended Welfare & Institutions Code Section 5712 to specify that the cost requirements for local financial participation shall be waived for funds for the implementation of managed mental health care contracts.

2. Additional Budget Line Item

In FY 1996-97, there is an additional budget line item, 4440-101-0001(b) Adult System of Care which was formerly AB 3777.

C. Amendments or Revisions

Amendments or revisions to the cost report are not appropriate after December 31, 1997. However, corrections identified by the Department which are necessary to facilitate processing or to prevent undue hardship to counties can be made. Unapproved revisions made after December 31, 1997 will be placed in the county's cost report file for audit purposes.

D. Supporting Documentation

The list of supporting documents necessary for the FY **1996-97** cost report is as follows:

- 1. Reference to the page(s) of the county's Auditor-Controller's Report containing mental health data used in the cost report. The Auditor-Controller's Report itself is not required, however counties should maintain work papers that reconcile the amount reported on Form MH 1960, Line 1, Column 3.
- 2. Summary of payments to contract providers, MH 1960, Line 3, listed by provider, with amounts of payments (back-up to MH 1960). FFS/MC hospitals are to be included if payments to these hospitals are reflected in Total Expenditures (MH 1960, Line 1).

 An explanation of the "Other Adjustment" item on Form MH 1960, Line 4. Rollover funds, except for Hospital Inpatient Consolidation funds from FY 1995-96, should be included as a positive adjustment if not included in total Mental Health Expenditures, Line 1.

We believe that the above minimum documentation will meet HCFA standards, ensure counties of the continued availability of FFP, and enable Cost Report/Data Collection staff to perform an adequate desk review.

II. COST REPORT POLICY

A. Inpatient Administrative Days

Inpatient administrative day costs must be reflected in Mode of Service 05, Service Function Code 19 only. Form MH 1991 was designed to calculate the SD/MC maximum allowance plus ancillary and physician costs for administrative days. Please note that there is a single per diem Medi-Cal rate for administrative days of \$214.90.

All legal entities with hospital administrative days should complete Form MH 1991 per the instructions. Costs for ancillary and physician services related to patients on administrative day status should be included in the gross costs (Line 3) of MH 1966. On MH 1966, Lines 12, 13, and 14 will also include physician and ancillary costs.

The amount for ancillary and physician services is limited to the costs claimable under Section 51511(c), Title 22 of the California Code of Regulations. Since counties have not been reimbursed for ancillary and physician services provided to inpatients on administrative day status during the fiscal year, reimbursement for these services will be made through the cost report settlement process. Reflecting administrative day costs and related ancillary and physician service charges in Service Function Code 19 is presently the only procedure available for seeking SD/MC reimbursement.

Medi-Cal/Medicare Crossover Units

Medicare does not recognize hospital administrative days as a reimbursable service, therefore, Medi-Cal/Medicare crossover units do not apply to hospital administrative days.

Non-Medi-Cal Units

If a Legal Entity has a hospital administrative day published charge rate that is used to charge both Medi-Cal and Non-Medi-Cal clients then Non-Medi-Cal units may be included on Line 10 of the Form MH 1966.

Categorical funds must be used for the purpose for which they were appropriated in the Budget Act of 1996. Accordingly, Special Education Pupil funds (AB 3632) may only be used for assessment, treatment, and case management services. Costs in inappropriate modes (e.g., Administration or Outreach) will be adjusted or the cost report will be returned to the county for correction.

Form MH 1909 should identify each budget item and categorical fund expenditure and units of service by legal entity, mode, and service function. Please include a completed MH 1909 form for each budget item (except for managed care funds, Budget Item 4440-103-001) with your cost report package to assist the Department in properly accounting for match funds in the correct Budget Act Appropriation. Expenditures in excess of the State General Fund allocation should be entered in the appropriate column of "County Matching Funds", "Medi-Cal FFP Share", or "Other Fund Sources". A separate MH 1909 is to be prepared for program category funds rolled over from the previous fiscal year.

DMH Letter 94-12 specified the procedure for reporting AB 3632 funds used as a match for Federal Financial Participation (FFP). <u>Special Education Pupil funds used as match for FFP do not require local county matching funds.</u>

C. Realignment Funds

The county's realignment funds (sales tax receipts, Vehicle License funds, and local program maintenance of effort funds per Welfare and Institution Code Section **17608.05**) should be identified on Form MH **1992**, line 20.

D. Transaction Service Period

Units of service and related revenues reported on the FY 1996-97 cost report must reflect services and transactions occurring during the period of July 1, 1996 through June 30, 1997 only.

E. <u>Reimbursement Limitation Policy</u>

In accordance with State laws and regulations, the Department established SD/MC maximum allowances (rates) for FY **1996**-97 (DMH Letter 96-06). These rate limits apply to all SD/MC eligible services. Please refer to Enclosure A.

F. Negotiated Rate Legal Entities

Negotiated rate legal entities will be controlled to their negotiated SD/MC contract rates which in no case will be greater than the maximum reimbursement rates (SMA) established by the Department. If there is no negotiated rate with the Department then actual cost rates up to the SMA will be reimbursed.

The 50/50 state/federal sharing ratio for SD/MC matching ratio remains unchanged during the first quarter of the fiscal year (July 1, 1996 through September 30, 1996). For the remainder of FY 1996-97, the FFP matching ratio for Medi-Cal reimbursable mental health treatment services provided between October 1, 1996, and September 30, 1997 will be 50.23 percent for the federal share and 49.77 percent for the state share. The FFP matching ratio for skilled professional medical personnel engaged in quality assurance oversight remains at 75 percent. Other quality assurance costs and all administrative costs remain at the 50/50 ratio. The cost report will be prepared using the 50/50 ratio for the entire year. However, all legal entities must be able to detail the units of service provided from July 1, 1996 through September 30, 1997. This units of service detail must be provided to the state during the SD/MC Reconciliation process. With this information, an adjustment in FFP will be made in the cost report settlement to account for the mid-state fiscal year change in FFP sharing ratio.

H. <u>Reporting of Revenues</u>

Medicare and all other third party revenues should be reported on an accrual basis in the cost report.

I. Medicare/Medi-Cal Crossover Revenues

In the 1996-97 cost report, Medicare/Medi-Cal crossover units are to be settled in the same manner as other Medi-Cal units. Consequently, they are subject to a comparison of lower of cost, published charge, SMA rate and negotiated rate data on Form MH 1966. Such comparison will determine the calculation of Medicare/Medi-Cal Crossover gross reimbursement on Form MH 1968.

J. Early and Periodic Screening, Diagnosis and Treatment (EPSDT) Program

During 1996-97, state general fund match for the Early and Periodic Screening, Diagnosis and Treatment (EPSDT) program of medically necessary services to full-scope Medi-Cal eligible beneficiaries under 21 years of age was provided to counties through interim payments (not an allocation). On Form MH 1992, Funding Sources, the estimated state share of EPSDT expenditures are to be reflected as a revenue on Line 18.

Final calculation and settlement of EPSDT state general fund match will occur after the final county cost report settlement using SD/MC claim payments and settled SD/MC cost data.

FY 1996-97 Medi-Cal Administrative Activities (MAA) reimbursement will be based on actual staff time, whereas the previous fiscal year had been reported using the June 1996 time study.

III. FEDERAL BLOCK GRANTS

A. Federal Block Grant Cost Reports

Counties receiving Substance Abuse and Mental Health Services Administration (SAMHSA) Federal Block Grants are required to submit separate cost reports for these Federal funds. Such cost reports will be settled in the manner identified in the Department's policy and Federal Block Grant letters. Specific Federal Block Grant cost report instructions will be addressed in a separate SAMHSA letter.

B. Inclusion of Federal Grants in the Cost Report

Although a separate cost report is required to settle Federal Block Grant reimbursement, Federal Block Grant amounts must also appear in the cost report, Form MH 1992, on the appropriate grant line.

C. Federal First Dollar Policy

The "Federal First Dollar" policy continues to apply in FY **1996**-97. DMH Letter 94-03 contains information regarding the reporting of FFP in SAMHSA grant funded programs.

If you have any questions, please call your CR/DC liaison.

Sincerely,

Sinde A. Lowell'

LINDA A. POWELL Deputy Director Administrative Services

Enclosure