

Performance Outcomes System Children in Foster Care Report

Report run on August 9, 2017

Background

Two reports will be created during each new reporting period. The reports that will be produced are as follows: statewide aggregate data and population-based county groups. These reports help meet the intent of the Legislature, as stated in Welfare and Institutions Code Section 14707.5, to develop a performance outcomes system for Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) mental health services that will improve outcomes at the individual, program, and system levels and inform fiscal decision-making related to the purchase of services. This reporting effort is part of the implementation of a performance outcomes system for Medi-Cal Specialty Mental Health Services (SMHS) for children and youth.

Since 2012 DHCS has worked with several groups of stakeholders to create a structure for reporting, to develop the Performance Measurement Paradigm, and to develop indicators and measures. The Performance Outcomes System will be used to evaluate the domains of access, engagement, service appropriateness to need, service effectiveness, linkages, cost effectiveness and satisfaction. Further information on the Performance Measures System implementation is available on the DHCS website. Documents posted include the relevant legislation, plans submitted to the Legislature, and handouts for meetings with the Stakeholder Advisory Committee back to the first meeting in 2012. To obtain this information go to: <http://www.dhcs.ca.gov/provgovpart/pos/Pages/default.aspx>

Purpose and Overview

This population-based aggregate report provides updated information on the initial indicators that were developed for the Performance Outcomes System. DHCS plans to move to annual reporting of this data for the Performance Outcomes System.

The first series of charts and tables focus on the demographics of Foster Care case children and youth under 21 who are receiving SMHS' based on approved claims for Medi-Cal eligible beneficiaries. Specifically, this includes demographics tables of this population by age, gender, and race/ethnicity. Two types of penetration information are provided. Both penetration rates tables are also broken out by demographic characteristics. Utilization of services data are shown in terms of dollars, as well as by service, in time increments. The snapshot table provides a point-in-time view of children/youth arriving, exiting, and continuing services over a two-year period. The time to step down table provides a view over the past four years of the time to step-down services following inpatient discharge.

Where possible, the reports provide trend information by displaying information for four Fiscal Years (FY). A FY is from July 1st to June 30th. For all of the measures and indicators included in this report, the denominator is the "Unique Count of Children and Youth receiving SMHS" shown on page 3 of the report and is broken out by state FY.

Utilization of services reports are shown in terms of dollars, as well as by service in time increments. The snapshot report provides a point-in-time view of children arriving, exiting, and continuing services over a two-year period. The final report provides a view over the past four years of the time to step-down services (i.e., time to next contact after an inpatient discharge). **Note:** *The time to step-down report has a change in methodology from the first report produced in February 2015. In the initial report only outpatient services provided at least one day after the inpatient discharge were included in the calculations. On subsequent reports any outpatient service that occurs on or after the inpatient discharge is included in the analysis.*

Definitions

Population: Open Child Welfare beneficiaries with approved services adjudicated through the Short Doyle/Medi-Cal II claiming system that were:

- Age 20 or younger during the approved date of service on the claim.

Data Sources:

- Short-Doyle/Medi-Cal II (SD/MC II) claims with dates of service in FY 12/13 through FY 15/16.
- Medi-Cal Eligibility Data System (MEDS) data from the Management Information System/Decision Support System (MIS/DSS) FY 12/13 through FY15/16.
- Child Welfare Services/Case Management System (CWS/CMS) data for children in FY 12/13 through FY 15/16.

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Additional Information

The **Measures Catalog** is the companion document for these reports and provides the methodology and definitions for the measures. Each measure is defined and the numerator and denominator used to develop the metrics are provided with relevant notes and additional references. The Measures Catalog may be found at:

<http://www.dhcs.ca.gov/provgovpart/pos/Pages/Performance-Outcomes-System-Reports-and-Measures-Catalog.aspx>

Note on Privacy:

The Health Insurance Portability and Accountability Act (HIPAA) and Code of Federal Regulations (CFR) 42 rules protect most individually identifiable health information in any form or medium, whether electronic, on paper, or oral. DHCS has strict rules in place to protect the identification of individuals in public reports. A "Public Aggregate Reporting – DHCS Business Reports" process has been established to maintain confidentiality of client Personal Information. The Performance Outcomes System complies with Federal and State privacy laws. Thus, the POS must appropriately and accurately de-identify data for public reporting. Due to privacy concerns, some cells in this report may have been suppressed to comply with state and federal rules. When necessary, this data is represented as follows: 1) Data that is missing is indicated as "-" 2) Data that has been suppressed due to privacy concerns is indicated as "^".

*Population-based report findings may be interpreted alongside the POS statewide report findings.

*The **penetration rates** reported here were calculated using a different methodology than that used by the External Quality Review Organization (EQRO). The differences in methodology make comparison between the POS penetration rates and the EQRO penetration rates not appropriate or useful. The POS methodology for calculating penetration rates was selected because it is easier to compute, more straightforward to interpret, and is in use by other states and counties. For the POS, the penetration rate is calculated by taking the total number of youth who received X number of SMHS (1 or 5 for POS) in a FY and dividing that by the total number of Medi-Cal eligible youth for that FY. This methodology results in lower penetration rates as compared to the EQRO rates, but it does so across the board so that all counties and the state will be similarly impacted.

*The **snapshot** report provides a point-in-time look at children and youth's movement through the SMHS system. The report uses five general categories to classify if a youth is entering, exiting, continuing services, or a combination of these categories (e.g., arriving and exiting). Eventually the snapshot data will be used along with measures of service effectiveness to identify whether youth are improving as a result of receiving services from the time they first arrived in the system to when they exit the system. This methodology was adapted from the California Mental Health and Substance Use System Needs Assessment (2012). More information on the original methodology can be found here:

<http://www.dhcs.ca.gov/provgovpart/pos/Pages/Performance-Outcomes-System-Reports-and-Measures-Catalog.aspx>

*The psychiatric emergency services/hospital data reported on in the **time to step-down services** report includes data from Short Doyle/Medi-Cal II claims data and fee-for-service data. In the future this report will incorporate other outpatient and inpatient Medi-Cal SMHS' billed through the Managed Care healthcare delivery systems. Currently, the number of days is capped at 365 days (to mitigate the impact of extreme statistical anomalies) when calculating the mean and max for time between discharge and step down service. This methodology will be updated in the next reporting cycle. Additionally, county specific and population-based reports are based off of the county of the hospital the patient is discharged from and whom has been attributed the time to next service in days used in the calculations for this indicator.

***Data Source Methodology:** Demographic & Penetration and Snapshot - based on MEDS data; Utilization - based on Claims Submission data; Time to step-down - based on Inpatient Hospital data.

***Open Child Welfare:** Children/youth who are provided child welfare services either while living in their home, or while living out-of-home in a foster care setting. Excludes children: placed in California under the jurisdiction of another state (incoming interstate Compact on the Placement of Children (ICPC)) and who are placed with non-dependent guardians.

***Foster Care Placement:** Children/youth who are removed from their home by a child placement agency, including county child welfare services and probation departments and placed in a foster care setting. Excludes children: placed in California under the jurisdiction of another state (incoming interstate Compact on the Placement of Children (ICPC)) and who are placed with non-dependent legal guardians.

Please contact cmhpos@dhcs.ca.gov for any questions regarding this report.

Demographics Report: Unique Count of Children and Youth in Foster Care Receiving SMHS by Fiscal Year

Large Sized Counties as of August 9, 2017

SFY	Unique Count Receiving SMHS*	Year-Over-Year Percentage Change	Unique Count of Foster Care Youth in Medi-Cal	Year-Over-Year Percentage Change
FY 12-13	15,959		37,690	
FY 13-14	16,735	4.9%	39,477	4.7%
FY 14-15	17,617	5.3%	40,098	1.6%
FY 15-16	17,445	-1.0%	39,205	-2.2%
Compound Annual Growth Rate SFY**		3.0%		1.3%

**SMHS = Specialty Mental Health Services. See Measures Catalog for more detailed information.*

***SFY = State Fiscal Year which is July 1 through June 30.*

Demographics Report: Unique Count of Children and Youth in Foster Care Receiving SMHS by Fiscal Year
 Large Sized Counties as of August 9, 2017

Fiscal Year	Black Count	Black %	Hispanic Count	Hispanic %	White Count	White %	Other Count	Other %
FY 12-13	3,564	22.3%	5,651	35.4%	4,224	26.5%	2,520	15.8%
FY 13-14	3,676	22.0%	6,164	36.8%	4,335	25.9%	2,560	15.3%
FY 14-15	3,953	22.4%	6,554	37.2%	4,504	25.6%	2,606	14.8%
FY 15-16	3,841	22.0%	6,690	38.3%	4,509	25.8%	2,405	13.8%

*Please note: This report uses the Medi-Cal Eligibility Data System to obtain race/ethnicity data. CDSS uses Child Welfare Services/ Case Management System to obtain race/ethnicity data. For more information, please refer to the Measures Catalog.

**The race/ethnicity data have changed considerably since it was last published in 2016. DHCS is currently performing analyses to determine the nature of these changes and may update this table, if needed.

Demographics Report: Unique Count of Children and Youth in Foster Care Receiving SMHS by Fiscal Year
 Large Sized Counties as of August 9, 2017

Fiscal Year	Children 0-2 Count	Children 0-2 %	Children 3-5 Count	Children 3-5 %	Children 6-11 Count	Children 6-11 %	Youth 12-17 Count	Youth 12-17 %	Youth 18-20 Count	Youth 18-20 %
FY 12-13	1,050	6.6%	2,076	13.0%	4,787	30.0%	6,370	39.9%	1,676	10.5%
FY 13-14	1,238	7.4%	2,279	13.6%	5,055	30.2%	6,236	37.3%	1,927	11.5%
FY 14-15	1,532	8.7%	2,569	14.6%	5,402	30.7%	6,119	34.7%	1,995	11.3%
FY 15-16	1,628	9.3%	2,615	15.0%	5,500	31.5%	5,750	33.0%	1,952	11.2%

Demographics Report: Unique Count of Children and Youth in Foster Care Receiving SMHS by Fiscal Year
Large Sized Counties as of August 9, 2017

Fiscal Year	Female Count	Female %	Male Count	Male %
FY 12-13	7,623	47.8%	8,336	52.2%
FY 13-14	7,970	47.6%	8,765	52.4%
FY 14-15	8,425	47.8%	9,192	52.2%
FY 15-16	8,478	48.6%	8,967	51.4%

Penetration Rates* Report: Children and Youth in Foster Care with At Least One SMHS Visit**
Large Sized Counties as of August 9, 2017

	FY 12-13			FY 13-14			FY 14-15			FY 15-16		
	Children and Youth in Foster Care with 1 or more SMHS Visits	Certified Eligible Children and Youth in Foster Care	Penetration Rate	Children and Youth in Foster Care with 1 or more SMHS Visits	Certified Eligible Children and Youth in Foster Care	Penetration Rate	Children and Youth in Foster Care with 1 or more SMHS Visits	Certified Eligible Children and Youth in Foster Care	Penetration Rate	Children and Youth in Foster Care with 1 or more SMHS Visits	Certified Eligible Children and Youth in Foster Care	Penetration Rate
All	15,959	37,690	42.3%	16,735	39,477	42.4%	17,617	40,098	43.9%	17,445	39,205	44.5%
Children 0-2	1,050	7,246	14.5%	1,238	7,711	16.1%	1,532	8,096	18.9%	1,628	7,940	20.5%
Children 3-5	2,076	6,276	33.1%	2,279	6,506	35.0%	2,569	6,686	38.4%	2,615	6,549	39.9%
Children 6-11	4,787	8,913	53.7%	5,055	9,407	53.7%	5,402	9,639	56.0%	5,500	9,733	56.5%
Youth 12-17	6,370	10,955	58.1%	6,236	10,517	59.3%	6,119	10,241	59.8%	5,750	9,721	59.2%
Youth 18-20	1,676	4,300	39.0%	1,927	5,336	36.1%	1,995	5,436	36.7%	1,952	5,262	37.1%
Black	3,564	7,566	47.1%	3,676	7,873	46.7%	3,953	8,014	49.3%	3,841	7,725	49.7%
Hispanic	5,651	14,760	38.3%	6,164	15,595	39.5%	6,554	15,868	41.3%	6,690	15,843	42.2%
White	4,224	9,907	42.6%	4,335	10,261	42.2%	4,504	10,427	43.2%	4,509	9,982	45.2%
Other	2,520	5,457	46.2%	2,560	5,748	44.5%	2,606	5,789	45.0%	2,405	5,655	42.5%
Female	7,623	18,004	42.3%	7,970	18,778	42.4%	8,425	19,092	44.1%	8,478	18,767	45.2%
Male	8,336	19,686	42.3%	8,765	20,699	42.3%	9,192	21,006	43.8%	8,967	20,438	43.9%

*Penetration Rate is defined as the percentage of SMHS eligible beneficiaries that have received a SMHS that was claimed via the Short-Doyle/Medi-Cal claiming system. This does not include non-specialty mental health services provided in the Medi-Cal Managed Care sy.

**Children and Youth in Foster Care that have received at least one SMHS in the Fiscal Year.

Penetration Rates* Report: Children and Youth in Foster Care with Five or More SMHS Visits
Large Sized Counties as of August 9, 2017**

	FY 12-13			FY 13-14			FY 14-15			FY 15-16		
	Children and Youth in Foster Care with 5 or more SMHS Visits	Certified Eligible Children and Youth in Foster Care	Penetration Rate	Children and Youth in Foster Care with 5 or more SMHS Visits	Certified Eligible Children and Youth in Foster Care	Penetration Rate	Children and Youth in Foster Care with 5 or more SMHS Visits	Certified Eligible Children and Youth in Foster Care	Penetration Rate	Children and Youth in Foster Care with 5 or more SMHS Visits	Certified Eligible Children and Youth in Foster Care	Penetration Rate
All	11,556	37,690	30.7%	11,955	39,477	30.3%	12,403	40,098	30.9%	12,366	39,205	31.5%
Children 0-2	416	7,246	5.7%	474	7,711	6.1%	621	8,096	7.7%	670	7,940	8.4%
Children 3-5	1,311	6,276	20.9%	1,415	6,506	21.7%	1,585	6,686	23.7%	1,594	6,549	24.3%
Children 6-11	3,438	8,913	38.6%	3,628	9,407	38.6%	3,826	9,639	39.7%	3,989	9,733	41.0%
Children 12-17	5,082	10,955	46.4%	4,946	10,517	47.0%	4,845	10,241	47.3%	4,596	9,721	47.3%
Youth 18-20	1,309	4,300	30.4%	1,492	5,336	28.0%	1,526	5,436	28.1%	1,517	5,262	28.8%
Black	2,740	7,566	36.2%	2,826	7,873	35.9%	2,934	8,014	36.6%	2,933	7,725	38.0%
Hispanic	3,824	14,760	25.9%	4,121	15,595	26.4%	4,400	15,868	27.7%	4,529	15,843	28.6%
White	3,040	9,907	30.7%	3,099	10,261	30.2%	3,187	10,427	30.6%	3,210	9,982	32.2%
Other	1,952	5,457	35.8%	1,909	5,748	33.2%	1,882	5,789	32.5%	1,694	5,655	30.0%
Female	5,480	18,004	30.4%	5,692	18,778	30.3%	5,871	19,092	30.8%	6,017	18,767	32.1%
Male	6,076	19,686	30.9%	6,263	20,699	30.3%	6,532	21,006	31.1%	6,349	20,438	31.1%

*Penetration Rate is defined as the percentage of SMHS eligible beneficiaries that have received a SMHS that was claimed via the Short-Doyle/Medi-Cal claiming system. This does not include non-specialty mental health services provided in Medi-Cal Managed Care system.

**Utilization Report*: Approved Specialty Mental Health Services for Children/Youth in Foster Care
Mean Expenditures and Mean Service Quantity per Beneficiary by Fiscal Year
Large Sized Counties as of August 9, 2017**

Fiscal Year	SDMC Total Approved	IHBS (Minutes)	ICC (Minutes)	Case Management/ Brokerage (Minutes)	Mental Health Services (Minutes)	Therapeutic Behavioral Services (Minutes)	Medication Support Services (Minutes)	Crisis Intervention (Minutes)	Crisis Stabilization (Hours)	Full Day Treatment Intensive (Hours)	Full Day Rehabilitation (Hours)	Hospital Inpatient (Days)	Hospital Inpatient Admin (Days)	Fee for Service Inpatient (Days)	Crisis Residential Treatment Services (Days)	Adult Residential Treatment Services (Days)	Psychiatric Health Facility (Days)
FY 12-13	\$ 9,845.36	864	322	761	2,233	5,474	370	291	18	519	430	5	18	10	18	48	30
FY 13-14	\$ 9,271.75	2,343	999	664	1,988	4,791	366	282	20	506	458	5	12	11	17	53	18
FY 14-15	\$ 8,986.93	2,508	1,104	650	1,878	4,602	361	307	20	515	584	4	9	11	17	59	19
FY 15-16	\$ 9,173.26	2,386	1,084	655	1,893	4,687	345	294	25	527	624	6	15	11	18	23	18
MEAN	\$ 9,319.33	2,025	878	682	1,998	4,889	360	294	21	517	524	5	13	11	18	46	21

*The graphs are color coded so that those reported in the same unit of analysis (e.g., minutes) are colored similarly.

Please note that (n) values listed at the bottom of each bar graph represent the actual number of children/youth that received the SMHS represented in their respective graph by Fiscal Year.

Snapshot Report: Unique Count of Children and Youth in Foster Care Receiving SMHS Arriving, Exiting, and with Service Continuance by Fiscal Year

Large Sized Counties as of August 9, 2017

Category	Description (Please refer to the Measures Catalog for more detailed descriptions on all Performance Outcomes System measures.)
Arrivals	Children/Youth that did not receive any SMHS within 3 months of their first date of service in the Fiscal Year.
Service Continuance	Children/Youth receiving continuous services with no breaks in service greater than 90 days for a period of at least 2 years (≥ 2 YR) or a period of 1 to 2 years (< 2 YR).
Exiting	Children/Youth that did not receive any SMHS within 3 months after their last date of service in the Fiscal Year.
Arriving & Exiting	A distinct category in which children/youth met both the criteria for Arrivals and Exiting above for the fiscal year.
Service Continuance & Exiting	A distinct category in which Children/Youth had at least 2 years of Service Continuance going into the Fiscal Year and then Exited within the same Fiscal Year.

Service Fiscal Year	Arrivals Count	Arrivals %	Service Continuance (≥ 2 YR) Count	Service Continuance (≥ 2 YR) %	Service Continuance (< 2 YR) Count	Service Continuance (< 2 YR) %	Exiting Count	Exiting %	Arriving & Exiting Count	Arriving & Exiting %	Service Continuance (≥ 2 YR) & Exiting Count	Service Continuance (≥ 2 YR) and Exiting %	Total Count	Total %
FY 12-13	3,673	23.0%	1,411	8.8%	1,428	8.9%	3,194	20.0%	5,584	35.0%	669	4.2%	15,959	100%
FY 13-14	4,100	24.5%	1,306	7.8%	1,408	8.4%	3,037	18.1%	6,118	36.6%	766	4.6%	16,735	100%
FY 14-15	4,258	24.2%	1,233	7.0%	1,476	8.4%	3,449	19.6%	6,483	36.8%	718	4.1%	17,617	100%
FY 15-16	4,189	24.0%	1,270	7.3%	1,404	8.0%	3,552	20.4%	6,311	36.2%	719	4.1%	17,445	100%

Time to Step Down Report: Children and Youth in Foster Care Stepping Down in SMHS Services Post Inpatient Discharge*

Large Sized Counties as of August 9, 2017

Service FY	Count of Inpatient Discharges with Step Down within 7 Days of Discharge	Percentage of Inpatient Discharges with Step Down within 7 Days of Discharge	Count of Inpatient Discharges with Step Down between 8 and 30 days of Discharge	Percentage of Inpatient Discharges with Step Down between 8 and 30 days of Discharge	Count of Beneficiaries with a Step Down > 30 Days from Discharge or No Step Down*	Percentage of Beneficiaries with a Step Down > 30 Days from Discharge or No Step Down*	Minimum Number of Days between Discharge and Step Down	Maximum Number of Days between Discharge and Step Down	Mean Time to Next Contact Post Inpatient Discharge (Days)	Median Time to Next Contact Post Inpatient Discharge (Days)
FY 12-13	662	79.0%	73	8.7%	103	12.3%	0	346	10.5	0
FY 13-14	725	80.5%	95	10.5%	81	9.0%	0	335	7.9	0
FY 14-15	632	73.7%	105	12.3%	120	14.0%	0	329	14.3	1
FY 15-16	592	77.9%	75	9.9%	93	12.2%	0	360	9.9	1

* **No Step Down** is defined as no Medi-Cal eligible service was claimed through Short-Doyle/Medi-Cal after a claimed inpatient service was billed with a discharge date. This category may include data currently unavailable to DHCS, such as beneficiaries that were moved to a community-based program or beneficiaries that were incarcerated.