## Mental Health Services Act Expenditure Report 2024 Budget Act

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#### **FUNDING OVERVIEW**

The Mental Health Services Act (MHSA), passed as Proposition 63 in 2004, became effective January 1, 2005, and established the Mental Health Services Fund (MHSF). Revenue generated from a 1 percent tax on personal income in excess of \$1 million is deposited into the MHSF. In March 2024, California voters passed Proposition 1 to implement the statutory changes in Senate Bill 326, renaming the Mental Health Services Act (MHSA) the Behavioral Health Services Act (BHSA) and modernizing and reforming the public behavioral health care system. Pursuant to the amended Welfare and Institutions Code (W&I) section 5813.6, the Department of Health Care Services (DHCS) shall submit to the Legislature annually by July 1 final budget enactment information regarding the projected expenditure of Proposition 63 funding for each state department, and for each major program category specified in the measure for Local Assistance. This report shall include actual past-year expenditures, estimated current-year expenditures, and projected budget-year expenditures of Local Assistance funding. In addition, this report shall include a complete listing of state support expenditures for the current year and for the budget year for DHCS. This includes the number of state positions and any contract funds.

The 2024 Budget Act indicates approximately \$2.9 billion was deposited into the MHSF in Fiscal Year (FY) 2022-23. The Budget Act also estimates that \$2.5 billion will be deposited into the MHSF in FY 2023-24 and \$2.8 billion will be deposited in FY 2024-25. The Budget Act also estimates an annual transfer to the Supportive Housing Program Subaccount, Mental Health Services Fund (3357) per W&I section 5890(f) of \$140 million in FY 2022-23, FY 2023-24, and FY 2024-25.

The 2024Budget Act indicates approximately \$3.5 billion was expended from the MHSF in FY 2022-23. Additionally, \$2.7 billion is estimated to be expended in FY 2023-24 and \$2.8 billion is projected to be expended in FY 2024-25.

The MHSA addresses a broad continuum of prevention, early intervention, and service needs as well as providing funding for infrastructure, technology, and training for the community mental health system. The MHSA specifies five required components:

- 1) Community Services and Supports (CSS)
- 2) Capital Facilities and Technological Needs (CF/TN)
- 3) Workforce Education and Training (WET)
- 4) Prevention and Early Intervention (PEI)
- 5) Innovation (INN)

On a monthly basis, the State Controller's Office (SCO) distributes funds deposited into the MHSF to counties. Counties expend the funds for the required components consistent with a local plan, which is subject to a community planning process that includes stakeholders and is subject to County of Board of Supervisors approval. Per W&I section 5892(h), counties with a population at or above 200,000 have three years to expend funds distributed for CSS, PEI, and INN components. Counties with a population less than 200,000 have five years to expend funds distributed for CSS, PEI, and INN components. All counties have ten years to expend funds distributed for CF/TN and WET components.

In addition to local programs, MHSA authorizes up to 5 percent of revenues for state directed purposes. These include administrative and programmatic functions performed by a variety of state entities.

Appendix 1 provides a history of legislation that significantly impacted the MHSA.

Appendix 2 contains details about county prudent reserve maximum allowable amounts and current funding levels.

Appendices 3 and 4 contain year-by-year details on total MHSA allocations, when those allocations were spent, and how much funding was reverted. About 80 percent of MHSA funds are spent within two years of the allocation.

#### **EXPLANATION OF ESTIMATED REVENUES AND TRANSFERS**

Table 1 displays estimated revenues from MHSA's 1 percent tax on personal income in excess of \$1 million. Personal income tax represents the net personal income tax receipts transferred into the MHSF in accordance with Revenue and Taxation Code section 19602.5(b). The "Interest Income" is the interest earned on the cash not immediately used and calculated quarterly in accordance with Government Code section 16475. The "Anticipated Accrual Amount" represents an accrual amount to be received. Due to the amount of time necessary to allow for the reconciliation of final tax receipts owed to or from the MHSF and the previous cash transfers, the FY 2022-23 anticipated accrual amount shown in the Budget Act will not actually be deposited into MHSF until two fiscal years after the revenue is earned which is FY 2024-25.

The total revenue amount for each fiscal year includes income tax payments, interest income, and the anticipated accrual. The actual amounts collected differ slightly from the estimated revenues because the annual Budget Act reflects revenue earned, and therefore includes accruals for revenue not yet received by the close of the fiscal year.

# Table 1: MHSA Estimated Total Revenue and Transfers 2024 Budget Act<sup>1</sup> (Dollars in Millions)

Revenue or Transfer	FY 2022-23	FY 2023-24	FY 2024-25
Personal Income Tax	\$3,047.5	\$2,619.9	\$2,922.6
Interest Income Earned During	\$13.1	\$ 51.9	\$51.9
Fiscal Year			
Other Revenue	\$0.2	\$0.0	\$0.0
Transfer to the Supportive Housing	-\$140.0	-\$140.0	-\$140.0
Program Subaccount (No Place			
Like Home)			
Anticipated Accrual Amount <sup>2</sup>	[\$1,344.6]	[\$464.0]	[\$840.1]
Total Estimated Revenue <sup>3</sup>	\$2,920,9.8	\$2,531.8	\$2,834.4

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<sup>&</sup>lt;sup>1</sup> Source: Personal Income Tax and Anticipated Accrual Amount (DOF Financial Research Unit – updated for 2024-25 May Revision), Interest Income Earned (Fund Condition Statement in the FY 2024 Budget Act: Income from Surplus Money Investments).

<sup>&</sup>lt;sup>2</sup> The FY 2022-23 'anticipated accrual' amount shown in the May Revision will not actually be deposited into the MHSF until two fiscal years after the revenue is earned which is FY 2024-25 due to the reconciliation of tax receipts owed to or from the MHSF and the previous cash transfers.

<sup>&</sup>lt;sup>3</sup> Estimated available receipts do not include funds reverted under W&I section 5892(h). Actual expenditures for the prior years and past year, appropriated current year funds and budget year appropriations per the 2024 Budget Act.

#### **REVENUES BY COMPONENT**

Table 2 displays the estimated MHSA revenue available by component and the 5 percent portion available for state-directed purposes. While Table 2 displays the component amounts, the SCO distributes MHSA funds to counties monthly as a single amount that each county budgets, expends<sup>4</sup>, and tracks by component according to MHSA requirements.

Table 2: MHSA Estimated Revenue
By Component<sup>5</sup>
2024 Budget Act
(Dollars in Millions)

Component	FY 2022-23	FY 2023-24	FY 2024-25
Community Services and Supports (Excluding Innovation)	\$2,108.8	\$1,827.9	\$2,046.5
Prevention and Early Intervention (Excluding Innovation)	\$527.2	\$457	\$511.6
Innovation	\$138.8	\$120.26	\$134.6
State-Directed Purposes <sup>6</sup>	\$146.0	\$126.6	\$141.7
Total Estimated Revenue	\$2,920.8	\$2,531.8	\$2,834.4

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<sup>&</sup>lt;sup>4</sup> W&I section 5892(h)(1) provides that counties have three years to expend funding for CSS, PEI, and INN components, and ten years to expend funding for CF/TN and WET components. W&I section 5892(h)(3) provides that counties with a population of less than 200,000 have five years to expend CSS, PEI, and INN components.

<sup>&</sup>lt;sup>5</sup> Actual receipts displayed are based upon the percentages specified in W&I section 5892 for the components identified: 76% CSS; 19% PEI; 5% INN.

<sup>&</sup>lt;sup>6</sup> 5% State-Directed Purposes W&I section 5892(d).

#### MHSA FUND EXPENDITURES

Table 3a displays MHSA expenditures for State Operations and Local Assistance by each state entity receiving funds from the MHSF with actual expenditures for FY 2022-2023, estimated expenditures for FY 2023-24, and projected expenditures for FY 2024-25. The estimated MHSA monthly distribution varies depending on the actual cash receipts and actual annual adjustment amounts.

Table 3b displays the funding for State-Directed Purposes Cap by fiscal year. Based upon actual MHSA revenues, the 5 percent state-directed purposes cap is \$146.0 million and actual state-directed expenditures are \$189.1 million for 2022-23. For 2023-24, the estimated 5 percent administrative cap is \$126.6 million, and the total estimated expenditures are \$259.1 million. For FY 2024-25, the projected 5 percent administrative cap is \$141.7 million, and the total projected expenditures are \$153.1 million.

Table 3a: MHSA Expenditures: State Operations and Local Assistance
2024 Budget Act
(Dollars in Thousands)

Department	Actual	Estimated	Projected
Department	2022-23 <sup>7</sup>	2023-24	2024-25
Judicial Branch			
State Operations	\$1,228	\$1,286	\$1,444
California Health and Human Services			
Agency			
State Operations		\$8,070	
California Health Facilities Financing			
Authority			
Local Assistance	\$9,915	\$11,005	\$4,000
Housing and Community Development			
Local Assistance	\$0	\$433	\$0
Department of Health Care Access and			
Information			
State Operations	\$1,134	\$3,007	\$1,236
Local Assistance	\$3,168	\$10,824	\$2,000

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<sup>&</sup>lt;sup>7</sup> Fiscal year 2022-23 display reflects the best available information for use at the time of publication.

Basedonal	Actual	Estimated	Projected
Department	2022-23 <sup>7</sup>	2023-24	2024-25
<b>Department of Health Care Services</b>			
State Operations	\$8,948	\$30,998	\$39,225
Local Assistance <sup>8</sup>	\$3,329,599	\$2,480,352	\$2,737,557
California Department of Public Health			
State Operations	\$4,333	\$5,123	\$2,767
<b>Department of Developmental Services</b>			
State Operations	\$197	\$511	\$511
Local Assistance	\$738	\$740	\$740
Mental Health Services Oversight &			
Accountability Commission			
State Operations	\$23,639	\$55,217	\$14,492
Local Assistance	\$114,169	\$48,359	\$34,306
<b>Department of Corrections and</b>			
Rehabilitation			
State Operations	\$1,041	\$1,088	\$1,090
Department of Education			
State Operations	\$45	\$196	\$196
<b>Board of Governors of the California</b>			
<b>Community Colleges</b>			
State Operations	\$106	\$120	\$123
<b>Department of Human Resources</b>			
State Operations	\$0	\$150	\$0
Military Department			
State Operations	\$1,604	\$1,681	\$1,854
Department of Veterans Affairs			
State Operations	\$281	\$309	\$311
Local Assistance	\$1,270	\$1,270	\$1,270
Statewide General Administration <sup>9</sup>			

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<sup>&</sup>lt;sup>8</sup> Includes Local Assistance costs outside of the State Directed Cap.

<sup>&</sup>lt;sup>9</sup> Pro Rata assessment to the fund: General fund recoveries of statewide general administrative costs (i.e., indirect costs incurred by central service agencies) from special funds (Government Code sections 11010 and 11270 through 11275). The Pro Rata process apportions the costs of providing central administrative services to all state departments that benefit from the services.

Department	Actual	Estimated	Projected
Department	2022-23 <sup>7</sup>	2023-24	2024-25
State Operations	\$3,625	\$3,001	\$2,282
<b>Supplemental Pension Payments</b>			
State Operations	\$509	\$505	\$384
<b>Total State Operations</b>	\$46,690	\$111,262	\$65,915
Total Local Assistance <sup>10</sup>	\$3,458,859	\$2,552,983	\$2,779,873
Total Expenditures	\$3,505,549	\$2,664,245	\$2,845,788

Table 3b: MHSA Expenditures: State-Directed Purposes Cap 2024 Budget Act (Dollars in Millions)

Component	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
Total MHSF Revenues and Transfers	\$2,920.8	\$2,531.8	\$2,834.4
State Directed Percentage Cap	5%	5%	5%
State Directed Revenue	\$146.0	\$126.6	\$141.7
Total State Directed Expenditures <sup>11</sup>	\$189.1	\$259.1	\$153.1
Difference <sup>12</sup>	-\$43.1	-\$132.5	\$11.4

<sup>&</sup>lt;sup>10</sup> Includes Local Assistance costs outside of the State Directed Cap.

<sup>&</sup>lt;sup>11</sup> Includes funding reappropriated and attributed to prior years.

<sup>&</sup>lt;sup>12</sup> The amount exceeding the state-directed cap includes funding that has been reappropriated and is attributed to prior year available funds. The expenditures are higher than the 5% state-directed cap due to the availability of prior years' unspent funding from the state-directed cap.

#### STATEWIDE COMPONENT ACTIVITIES

#### 1. Community Services and Supports

CSS, the largest component, is 76 percent<sup>13</sup> of county MHSA funding. CSS funds direct services to individuals with severe mental illness. These services are focused on recovery and resilience while providing clients and families an integrated service experience. CSS has four service categories:

- Full-Service Partnerships
- General System Development
- Outreach and Engagement
- MHSA Housing Program

#### **Full-Service Partnerships**

Full-Service Partnerships (FSPs) consist of a service and support delivery system for the public mental health system's (PMHS) clients with the most complex needs, as described in W&I sections 5800 et seq. (Adult and Older Adult Systems of Care) and 5850 et. seq. (Children's System of Care). The FSP is designed to serve Californians in all phases of life that experience the most severe mental health challenges because of illness or circumstance. FSPs provide substantial opportunity and flexibility in services for a population that has been historically underserved and greatly benefits from improved access and participation in quality mental health treatment and support services. FSPs provide wrap-around or "whatever it takes" services to clients. The majority of CSS funds are dedicated to FSPs.

#### **General System Development**

General System Development (GSD) funds are used to improve programs, services, and supports for all clients consistent with MHSA target populations. GSD funds help counties improve programs, services, and supports for all clients and families. Counties also use GSD funds to change their service delivery systems and build transformational

<sup>&</sup>lt;sup>13</sup> W&I section 5892 requires counties to allocate 80% of MHSA funds to the CSS component and to allocate 5% of those funds to the INN component. Five percent of 80% equals 4%. Eighty percent minus 4% equals 76%. Therefore, W&I section 5892 requires counties to allocate 76% of total MHSA funds to the CSS component.

programs and services. For example, counties may use GSD funds to include client and family services such as peer support, education and advocacy services, and mobile crisis teams. GSD programs also promote interagency and community collaboration and services, and develop the capacity to provide value-driven, evidence-based, and promising clinical practices. Counties may only use this funding for mental health services and supports to address mental illness or emotional disturbance.

#### **Outreach and Engagement Activities**

Outreach and engagement activities target populations who are unserved or underserved. The activities help to engage those reluctant to enter the system and provide funds for screening of children and youth. Examples of organizations that may receive funding include, but are not limited to, racial-ethnic community-based organizations, mental health and primary care partnerships, faith-based agencies, tribal organizations, and health clinics.

#### MHSA Housing Program

The Mental Health Service Act Housing Program was developed in 2008 as a result of voter approved Proposition 63 and offers permanent financing and capitalized operating subsidies for the development of permanent supportive housing to serve persons with serious mental illness and their families who are homeless or at risk of homelessness. The MHSA Housing Program sunset in 2016.

#### 2. Capital Facilities and Technological Needs

The CF/TN component provided funding from FY 2007-08 to enhance the infrastructure needed to support implementation of MHSA, which includes improving or replacing existing technology systems and/or developing capital facilities to meet increased needs of the local mental health system. Counties received \$453.4 million for CF/TN projects and had through FY 2016-17 to expend these funds.

Counties must use funding for Capital Facilities to acquire, construct, and/or renovate facilities that provide services and/or treatment for those with severe mental illness or that provide administrative support to MHSA funded programs. Counties must use funding for Technological Needs for county technology projects that contribute toward improving access to and delivery of mental health services.

#### 3. Workforce Education and Training

In 2004, MHSA allocated \$444.5 million for the WET component. These funds support counties and the Department of Health Care Access and Information (HCAI) to enhance the public mental health workforce.

#### **Local WET Programs**

In FY 2006-07 and FY 2007-08, counties received \$210 million of the total allocation for local WET programs. They had through FY 2016-17 to expend these funds.

#### **Statewide WET Programs**

Pursuant to W&I section 5820, HCAI develops and administers statewide programs to increase the number of qualified personnel in the mental health workforce serving individuals who have a serious mental illness. In 2008, \$234.5 million was set aside from the total \$444.5 million WET allocation for state-administered WET programs. From 2008 to 2013, the former Department of Mental Health (DMH) administered the first Five-Year Plan of \$119.8 million. The Legislature transferred responsibility for administering the plan to HCAI in 2013. The HCAI is administering the 2020-2025 WET Plan supported with \$15 million General Fund and \$45 million MHSF as of the 2021 Budget Act.

#### 4. Prevention and Early Intervention

The MHSA allocates 19 percent of MHSA funds distributed to counties for PEI programs and services. The overall purpose of the PEI component is to prevent mental illnesses from becoming severe and disabling, with an emphasis on improving timely access to services for underserved populations. The PEI component enumerates outcomes that collectively move the PMHS from an exclusive focus on late-onset crises to inclusion of a proactive "help first" approach.

#### 5. Innovation

The MHSA allocates 5 percent of MHSA funds distributed to counties for the INN component, which provides counties the opportunity to design and test time-limited new or changing mental health practices that have not yet been demonstrated as effective. The purpose of the INN component is to infuse new, effective mental health approaches into the mental health system, both for the originating county and throughout California. The purpose of an INN project is to increase access to

underserved groups, increase the quality of services including measurable outcomes, promote interagency and community collaboration, or increase access to mental health services, including but not limited to, services provided through permanent supportive housing.

#### STATE DIRECTED EXPENDITURES

The state directed expenditures allotted to state entities receiving MHSA funding are as follows:

#### **JUDICIAL BRANCH**

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$1,228	\$1,286	\$1,444
Local Assistance Expenditures	\$0	\$0	\$0
Positions	6	6	6

#### **General Overview**

The Judicial Council's Center for Families, Children & the Courts administers the Children, Youth and Families Mental Health Program to address mental health issues for prevention and early intervention purposes in those individuals with mental illness who are currently in, or at risk for, involvement in the court system. The Mental Health Services Fund supports both juvenile mental health and non-criminal adult mental health programs including the Children, Youth and Families Mental Health program and partially funds work on the Substance Abuse Focus Grant and Dependency Drug Court Augmentation Grant, and work on the Community/Homeless Courts.

#### **Program Description**

The Children, Youth, and Families Mental Health program includes juvenile projects focused on meeting the unique needs of children and families with mental health conditions with the goal of reducing juvenile involvement in the courts using therapeutic models of early intervention, assessment, and effective treatment responses for children at risk for juvenile court involvement in family, dependency, or delinquency courts. Because adults in the mental health system are involved in cases that cross multiple case types, the ongoing work in adult courts includes addressing family reunification; court users with mental illness in probate and family courts; civil harassment; and housing and small claims matters, including helping courts better serve the unhoused and housing insecure. The work also seeks to improve services for self-represented litigants with mental illness so that court employees, especially direct service providers, may better

understand and respond to court customers with mental illness, and to give court leadership tools to work actively with county mental health leadership so that their communities have access to mental health resources available. Program staff also work to support grant funding opportunities for collaborative courts that help litigants address the behavioral health issues that can contribute to court involvement. The program objectives are available on the California Courts Family and Juvenile Mental Health Program Goals webpage.

#### **Program Outcomes**

Judicial Council staff develop training for conferences, summits, and roundtables, including on demand/virtual education, along with tools/resources to increase the knowledge and awareness of judicial officers, court staff, and justice system and treatment/service partners. Much of this content is available to courts and professionals through the <u>California Courts website</u>, including on the <u>Children</u>, <u>Youth and Families Mental Health</u> webpage, developed in 2023, specifically tailored to provide on demand training and education resources to courts and their partners. Mental health content developed and finalized during this fiscal year includes the items labelled as "new" on those webpages and includes:

- Developed the Mental Health Youth Services Dashboard, an interactive platform for judicial officers and others working with families and children to access state and county-level data showing the mental health issues among youth and whether those youth are accessing the physical and mental health services in which they are entitled (September 2023)
- <u>Elevating the Voices of Lived Experiences Experts and Advocates</u> Webinar (October 2023) and a companion <u>Lived Experience Voices Webinar Takeaways and Resource</u> Sheet
- <u>LGBTQIA+ Youth and Mental Health</u> Webinar (November 2023) and a companion <u>LGBTQIA+ Youth Mental Health Resource List</u>
- <u>Culture, Trauma, and Context: Strategies for Successful Case Outcomes</u> Webinar (December (2023)
- Youth Mental Health: Substance Use and Harm Reduction Webinar (January 2024)
- Updated Mental Health Youth Services Infographics (November 2023)

Additional mental health related education was provided to attorneys working with the families involved in foster care, self-help attorneys and Family Court Services directors, managers, and supervisors.

Work currently in progress during this fiscal year includes:

- The development and recording of additional mental health related webinars and in-person trainings,
- Development of a school based mental health resource guide for judges and court professionals that will help provide them with the necessary information to assist the children and families they serve to access needed mental health services.
- Education and resources designed to help courts and justice partners meet the requirements of Proposition 1.

Other work that is partially funded through the Mental Health Services Act funds includes supporting the development of content and informational resources on the new <u>Adult Civil Mental Health</u> webpage and the new <u>Homeless Court Technical Assistance for Courts</u> webpage, supporting the <u>Collaborative Justice Courts Advisory Committee</u> with their charge, maintaining and utilizing the Probate, Mental Health, Family Treatment Court Judicial Officers, Self-Help, Equal Access, and Collaborative Court Listservs to disseminate best/promising practices and identify/discuss emerging issues within behavioral/mental health; and working on mental health issues relevant to veterans and military families.

#### **Administrative Funds**

MHSA funds are used to fill staffing positions to support the work described above. Contracts utilizing MHSA funds include faculty contracts for mental health related education programs and for contracts associated with some research studies.

#### CALIFORNIA HEALTH AND HUMAN SERVICES AGENCY

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual	Estimated	Projected
	FY 2022-23	FY 2023-24	FY 2024-25
State Operations Expenditures	\$0	\$8,070	\$0

#### **General Overview**

The California Health and Human Services Agency (CHHS) announced the Children and Youth Behavioral Health Initiative (CYBHI) in July 2021 in line with California's Behavioral Health Transformation with the intent to enhance, expand and redesign the systems that support behavioral health for children and youth.

The goal of the CYBHI is to reimagine mental health and emotional well-being for all children, youth, and families in California by delivering equitable, appropriate, timely and accessible behavioral health services and supports.

The CYBHI will be the combined effort of the California Department of Health Care Services, California Department of Health Care Access and Information, California Department of Managed Health Care, California Department of Public Health, and Office of Surgeon General in partnership with other CalHHS departments, State agencies and a wide range of stakeholders, with coordination provided by CalHHS.

#### **Program Description**

The CYBHI is a five-year, \$4.6 billion initiative that is transforming the way California supports children, youth, and families.

Built on a foundation of equity and accessibility, the CYBHI works to reimagine a more integrated, youth-centered system that meets the needs of all young people, particularly those who face the greatest systemic barriers to wellness. The initiative's goal is to enable California kids to find support for their mental health and substance use needs where, when and in the way they need it most.

The initiative's efforts are created for and by young people and families. Together with partners across sectors and systems, we are meeting young people where they are – such as schools, college campuses and other learning environments – to provide access to mental health and substance use services and supports.

#### CALIFORNIA HEALTH FACILITIES FINANCING AUTHORITY

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-21	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$0	\$0	\$0
Local Assistance Expenditures	\$9,915	\$11,005	\$4,000
Positions	0	0	0

#### **General Overview**

The California Health Facilities Financing Authority (CHFFA) supports two programs with MHSA funding: the Investment in Mental Health Wellness Grant Program for Children and Youth and the No Place Like Home Program.

#### **Program Descriptions and Outcomes**

<u>Investment in Mental Health Wellness Grant Program for Children and Youth (Children and Youth Program)</u>

#### **Program Description**

Chapter 30, Statutes of 2016 (SB 833) expanded the Investment in Mental Health Wellness Act to provide competitive grants to counties or counties applying jointly with public agencies or private nonprofit corporations to fund facility acquisition, construction and renovation costs, furnishings and equipment acquisition, information technology costs and applicable program startup or expansion costs for crisis stabilization, crisis residential treatment mobile crisis support teams, and family respite care programs dedicated to children and youth ages 21 and under. The 2013 Budget Act included \$4 million ongoing MHSF to support personnel funding for mobile crisis support teams. The 2016 Budget Act included \$27 million one-time funding with \$16 million from the General Fund and \$11 million from the MHSF as well as reappropriated any unspent funds under the Investment in Mental Health Wellness Grant Program (SB 82, 2013) to the Children and Youth Program to support crisis stabilization, crisis residential treatment, mobile crisis support teams, and family respite care. The 2017 Budget Act swapped the \$16 million General Fund appropriation and replaced it with \$16.7 million from the MHSA Fund. The 2019 Budget Act reappropriated the 2016 and 2017 Budget Act appropriations.

#### **Program Outcomes**

The Children and Youth Program was appropriated approximately \$11.0 million one-time General Fund (available until June 30, 2024) and \$27.3 million one-time MHSF (available until June 30, 2024) to support crisis stabilization, crisis residential treatment, mobile crisis support teams, and family respite care. The program is also supported by the 2013 Budget Act appropriation of \$4 million ongoing MHSF to support personnel funding for mobile crisis support teams.

The key objective of the Children and Youth Program is to expand treatment services and capacity by adding at least 120 crisis stabilization and crisis residential treatment beds,

adding at least 200 mobile crisis support teams, and expanding family respite care. To date, CHFFA has awarded five rounds of funding intended to support 109 crisis stabilization and crisis residential treatment beds, add 26 mobile crisis support teams, and develop one family respite care facility.

After five funding rounds, CHFFA has awarded a total of \$39,033,145 in capital funding, and \$4 million in annual personnel funding was awarded for the approved MCST projects for up five years.

Additional Information regarding CHFFA's mental health programs may be found here.

#### No Place Like Home Program (AB 1618 and AB 1628)

#### **Program Description**

Chapter 43, Statutes of 2016 (AB 1618) and Chapter 322, Statutes of 2016 (AB 1628) authorized CHFFA to issue up to \$2 billion in revenue bonds to fund the No Place Like Home (NPLH) Program, and the 2018-19 budget and beyond provides a statutory limit of \$140 million in MHSA funding per year as the maximum annual debt service amount to be paid on the bonds, including bond administrative expenses, payable in connection with the NPLH Program.

Due to legal challenges, implementation for the Program was delayed. Chapter 41, Statutes of 2018 (AB 1827) placed the NPLH program on the November 2018 ballot (Proposition 2), where it was adopted by the voters as the No Place Like Home Act. This ratified existing law establishing the NPLH Program as being consistent with the MHSA approved through Proposition 63 in 2004. It also ratified the issuance of up to \$2 billion in previously authorized bonds. Bonds were issued in the amount of \$500 million in November 2019 and \$450 million in October of 2020 to fund awards granted by HCD. The final tranche of \$1.05 billion was issued in April 2021, fully exhausting the \$2 billion in authorized bonds.

The revenue bonds are backed by income tax receipts collected under the MHSA and fund the construction and rehabilitation of permanent supportive housing for homeless individuals with mental illness. The Department of Housing and Community Development (HCD) is administering the loan and grant program for awarding funds to counties to finance capital costs for permanent supportive housing, while CHFFA issued the revenue bonds for the program.

#### **Program Outcomes**

Through April 1, 2024, HCD has made 156 awards totaling approximately \$1,910,349,299 in 46 counties. Of these awards, HCD made awards to four Alternative Process Counties in the amount of \$1,070,149,587 that are estimated to result in approximately 4,705 NPLH assisted units. Alternative Process Counties are those counties with 5 percent or more of the state's homeless population who are designated to receive and administer their own allocations. In addition, HCD has awarded \$840,199,712 to 42 counties and three cities in the balance of the state for 141 projects that are estimated to result in 2,995 NPLH assisted units. Together, it is estimated that 7,700 NPLH-assisted units will be produced.

As of April 1, 2024, there are a total of 73 NPLH-assisted projects that have completed construction, and 131 that are under construction. These numbers include projects funded directly by the Alternative Process Counties.

#### HOUSING AND COMMUNITY DEVELOPMENT

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$0	\$0	\$0
Local Assistance Expenditures	\$0	\$433	\$0
Positions	0	0	0

#### **General Overview**

In 2016 the Department of Housing and Community Development (HCD) received MHSA funding of \$6.2 million appropriated by W&I Code section 5849.10, for the provision of technical assistance and application preparation assistance to counties for the NPLH program.

#### **Program Description**

The purpose of NPLH is to acquire, design, construct, rehabilitate, or preserve permanent supportive housing for persons who are experiencing homelessness, chronic homelessness or are at-risk of chronic homelessness, and who need mental health services. The NPLH Technical Assistance (TA) Grants were awarded to counties to fund eligible activities that support the planning, design and implementation of Coordinated

Entry Systems, permanent supportive housing, and the accompanying supportive services for individuals suffering from serious mental illness.

#### **Program Outcomes**

In September 2017, HCD received applications from 58 counties. HCD awarded all applications received for a total of \$5.8 million. Counties had until June 30, 2020, to expend funds to improve the delivery of homelessness programs including the NPLH program, HCD combined the remaining NPLH technical assistance funds, \$425,000, with other technical assistance funds for localities' capacity building. To date, HCD has committed approximately 12,300 hours towards this effort. The remaining NPLH TA funds are expected to be used to provide TA to NPLH-funded rental housing developments.

#### DEPARTMENT OF HEALTH CARE ACCESS AND INFORMATION

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditues	\$1,134	\$3,007	\$1,236
Local Assistance Expenditues	\$3,168	\$10,824	\$2,000
Positions	1.9	1.9	1.9

#### **General Overview**

Pursuant to W&I Code section 5820, HCAI develops and administers statewide programs to increase the number of qualified personnel in the PMHS serving individuals who have serious mental illness.<sup>14</sup>

HCAI and the California Behavioral Health Planning Council (CBHPC) collaborated to develop the 2020-2025 MHSA WET Five-Year Plan, which is the third in a series of required Five-Year Plans. The current WET Plan reflects best practices and frames a workforce development continuum through clinical graduate school or medical school with increased coordination at the local level. In January 2019, CBHPC approved the 2020-2025 WET Five-Year Plan.

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<sup>&</sup>lt;sup>14</sup> A percentage of positions are distributed among programs.

The 2019 Budget Act allocated \$25 million in one-time MHSA funding and \$35 million in one-time General Fund to implement the 2020-2025 WET Five-year Plan. The 2020 Budget Act swapped \$20 million of the General Fund approved in the 2019 Budget Act for the 2020-2025 WET Program and replaced with \$20 million in MHSA funding from the State Administration Account. This amount is available for encumbrance or expenditure until June 30, 2026.

To implement the 2020-2025 WET Plan, HCAI awarded \$40 million in grants for the Regional Partnership (RP) Grant Program and \$16.1 million for the Psychiatric Education Capacity Expansion (PECE) program.

The 2020 Budget Act reappropriated \$7.2 million MHSF to extend the encumbrance or expenditure period for the previous WET Five-Year Plan until June 30, 2021. The reappropriation continues support of the 2014-2019 WET Five-Year Plan.

The 2022 Budget Act appropriated \$10 million in MHSA funding to implement the Golden State Social Opportunities Program. Only \$1.2 million is state operation money. This program will provide grants to students in postgraduate mental health programs who commit to working in a California-based nonprofit eligible setting.

#### **Administrative Funds**

The program descriptions and outcomes below cover how the funds were used, inclusive of funding opportunities (grant agreements). No contracts were funded through these resources.

#### **Program Descriptions and Outcomes**

Regional Partnership (RP) Grant Program

#### **Program Description**

HCAI awarded \$40 million in grants to MHSA Regional Partnerships (RPs) in the 2020 State Budget Act to implement the RP Grant Program. It required RPs to commit to a 33 percent match of local funds to support the activities in the RP Grant Program. The program funds five WET RPs responsible for administering programs that oversee training and support to the PMHS workforce in their region.<sup>15</sup>

<sup>&</sup>lt;sup>15</sup> The full WET Five-Year Plan is located here.

Each RP has one or more of the following components: pipeline development, undergraduate college and university scholarships, clinical master and doctoral graduate education stipends, undergraduate education, clinical master and doctoral graduate education and medical school education loan repayments, and mental workforce retention activities.

#### **Program Outcomes**

In FY 2021-22, RPs solicited applications for individual awards and have awarded 11 scholarships, 70 stipends, 1,300 loan repayment grants, in addition to supporting pipeline and retention programs.

<u>Psychiatric Education Capacity Expansion (PECE) program: Psychiatric Mental Health Nurse</u> Practitioner (PMHNP)

#### **Program Description**

HCAI developed a new Psychiatric Education Capacity Expansion (PECE) program for increasing the capacity of Psychiatric Mental Health Nurse Practitioner (PMHNP) training programs. HCAI funds PMHNP education training programs to increase their capacity to train PMHNP students and provide clinical rotations in the PMHS.

#### **Program Outcomes**

HCAI supported four training programs in FY 2021-22 that are projected to add 296 PMHNP slots over a five-year period. In FY 2022-23, HCAI awarded a grant to a training program that is projected to add 14 PMHNP slots over a five-year period.

<u>Psychiatric Education Capacity Expansion (PECE) program: Psychiatry Residency Program</u>

#### **Program Description**

HCAI funds psychiatry residency training programs to increase their capacity to train residents/fellows and provide clinical rotations in the PMHS.

#### **Program Outcomes**

HCAI supported three training programs in FY 2020-21 that are projected to add 35 residency/fellowship slots over a five-year period. HCAI supported eight training programs in FY 2022-23 that are projected to add 57 residency/fellowship slots over a

five-year period. The FY 2023-24 cycle closes in March 2024 and further awards are anticipated later in calendar year 2024.

#### <u>Peer Personnel Training and Placement Program</u>

#### **Program Description**

HCAI funds organizations that support individuals with lived experience as a mental/behavioral health services consumer, family member, or caregiver placed in designated peer positions within the PMHS. Grantees conduct recruitment and outreach, career counseling, training, placement, and six months of support services. Program Outcomes

#### **Program Outcomes**

In FY 2021-22, HCAI awarded grants to nine organizations to recruit, train, and place a projected 1,203 individuals in peer personnel positions across 37 counties. In FY 2022-23, HCAI awarded grants to 12 organizations to recruit, train, and place a projected 2,515 individuals in peer personnel positions across 38 counties. In FY 2023-24, HCAI awarded grants to 16 organizations to recruit, train, and place a projected 3,300 individuals in peer personnel positions across 43 counties. HCAI intends to award more grants in FY 2024-25.

#### Mental Health Shortage Designation Program

#### **Program Description**

The Mental Health Shortage Designation Program identifies communities experiencing mental health professional shortages as defined by the federal Health Resources and Services Administration. The shortage designation allows mental health sites and individuals to draw down federal and state funds to support workforce development through student loan repayment programs: National Health Service Corps Loan Repayment Program and the State Loan Repayment Program.

#### **Program Outcomes**

HCAI continually monitors all of California to accurately determine Mental Health Professional Shortage Area (MHPSA) designations and related designation scores. There are currently 252 Medical Services Study Areas (MSSAs) within MHPSAs in California. There are approximately 13.1 million Californians living in these designated MHPSAs.

#### Golden State Social Opportunities Program

#### **Program Description**

This program provides one-to two-year grants of up to \$50,000 to students seeking a career as a licensed clinician who are enrolled in a postgraduate program of a University of California, California State University campus, or a non-profit independent institution of higher education, if the student commits to working in a California-based nonprofit for a period of two years upon completion of the postgraduate program.

#### <u>Program Outcome</u>

HCAI awarded scholarships to 149 students in 31 counties to become licensed counselors, social workers, and therapists, totaling \$5,230,798 in FY 2023-24. HCAI intends to award the remaining balance of the budgeted \$8.8 million to graduate students in calendar year 2024.

#### **DEPARTMENT OF HEALTH CARE SERVICES**

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditues	\$8,948	\$30,998	\$39,225
Local Assistance Expenditues	\$3,329,599	\$2,480,352	\$2,737,557
Positions	58	41	41

#### **General Overview**

#### MHSA oversight

For FY 2022-23 MHSA state operations funding supported 58.0 positions responsible for a range of fiscal and programmatic oversight activities of MHSA-funded programs including:

- Reversion Calculations
- Redistribution of funds in Reversion Account
- Annual Revenue and Expenditure Reports
- Withhold Process
- Monitor county prudent reserve levels

- Performing fiscal audits of county MHSA expenditures
- MHSA Allocation Schedule
- MHSA Regulations
- MHSA Program Reviews
- County Performance Contracts
- Issue Resolution Process

#### California Behavioral Health Planning Council

CBHPC is responsible for the review of MHSA-funded behavioral health programs based on performance outcome data and reports from DHCS and other sources. This includes the development of the annual Data Notebook to the local advisory boards for their input on county performance in specific areas of the system funded by MHSA. The CBHPC regularly issues recommendations on targeted aspects of the community mental/behavioral health system. Additionally, the CBHPC advises HCAI on education and training policy, collaborates on their statewide needs assessment, and provides oversight for the five-year plan development, approving it every five years. The CBHPC also advises the Administration and the Legislature on priority issues, including statewide planning and advocating for adults living with a serious mental illness and children with Severe Emotional Disturbances.

FY 2022-23 expenditures supported council operations, including staffing, recording contract/fees, meeting space rental, audio visual for off-site meetings, lodging for 40 CBHPC members to attend quarterly meetings and conferences, 6.0 positions, and office supplies. Spending was slightly increased above the previous year spending as the Council resumed holding four hybrid Quarterly Meetings in April of 2022.

FY 2023-2024 estimated spending will slightly increase above FY 2022-2023 due to hotel market value increases and an increase from 5.0 positions to 6.0 positions. FY 2023-2024 projected spending will slightly increase due to the Council resuming hosting community listening sessions/public forums, typical hotel market value increases and a data analysis contract starting May 1, 2024. FY 2024-25 projected spending will slightly increase due to the increase in state travel reimbursement rates effective January 1, 2024, and the data analysis contract through May 1, 2025.

Additional information about CBHPC can be found here.

#### **Contracts**

Statewide Technical Assistance for MHSA Community and County Programs:

DHCS contracted with the Center for Applied Research Solutions to provide statewide technical assistance, trainings, a resource library, consultation services, and learning collaboratives for the MHSA funded community and county level programs for FY 2020-21 to FY 2022-23. DHCS renewed the contract at the start of FY 2023-24 funded at \$1,644,000 for FY 2023-24, 2024-25 & 2025-26. However, in response to the passage of Proposition 1 and due to the changing landscape of the behavioral health service delivery system, the services provided through the CARS contract were no longer necessary and the contract was terminated on April 18, 2024.

#### California Health Information Survey:

DHCS contracts with University of California, Los Angeles (UCLA) to fund the California Health Information Survey, a phone survey that captures data on adults and youth in California. The survey gathers data on the health status of, and access to, healthcare services of an estimated 1.6 million adults ages 18-64. DHCS uses information from this survey to measure mental health service needs and mental health program utilization. This contract is funded at \$907,500 for FY 2022-23, and \$1,392,000 annually for FY 2023-24 and FY 2024-25. The contract ends on June 30, 2025.

#### Technical Assistance for BHSA implementation:

DHCS received \$20 million MHSF in FY 2023-24 and \$28.2 million MHSF in 2024-25 for Behavioral Health Transformation (BHT). This funding supports planning and implementation of the Behavioral Health Services Act (BHSA), pursuant to Chapter 790, Statutes of 2023 (SB 326) and Proposition 1.

DHCS contracts with Aurrera Health Group to provide ongoing support and technical assistance to DHCS to assist with BHSA planning and implementation work. This contract is funded at \$4,050,000 total to be spent during FY 2023-24 and FY 2024-25 and includes \$4,000,000 MHSA funds and \$50,000 SAMHSA Mental Health Block Grant (MHBG) federal funds. The contract ends on June 30, 2025.

DHCS also contracts with Manatt Health Strategies to provide technical assistance to DHCS to assist with BHSA implementation. This includes intersecting Behavioral Health Community-Based Organized Networks of Equitable Care and Treatment demonstration policy to support BHT initiatives such as workforce development; coordination of Medi-Cal funded transitional rent with BHT; and maximizing Medi-Cal funds for BHSA-funded services. Manatt also assists DHCS with ad-hoc research, support for stakeholder engagement and implementation timelines. This contract is funded at \$21,481,581 to be

spent through FY 2025-26 and includes MHSA funds and MHBG federal funds. Of this amount, MHSA funding is set at \$1,894,000 from FY 2024-25 and \$1,644,000 from FY 2025-26. MHBG funding is set at \$2,356,315 from FY 2023-24, \$7,531,266 from FY 2024-25, and \$8,056,000 from FY 2025-26. This contract ends on June 30, 2026.

#### Adverse Childhood Experiences Aware Program:

DHCS also contracts with UCLA to implement the Adverse Childhood Experiences (ACEs) Aware program, which trains medical providers to screen for ACEs, to help improve lives. UCLA sub-contracts and partners with University of California, San Francisco (UCSF) under the program name of the UCLA-UCSF ACEs Aware Family Resilience Network (UCAAN) to provide scientific and program assistance with ACEs Aware implementation activities such as outreach to providers, training curriculum development, administering ACEs Aware grants, ACEs Aware communications, data reporting, and program evaluation. The total value of the contract with UCLA is \$174.7 million for work done from October 2021 to March 2025. DHCS is planning to receive funding for this program for the final three years of the contract in the amount of \$135.1 million Total Fund (TF) (\$67.55 million MHSF) estimated over a three-year period with \$34.5 million TF (\$8.99 million MHSF) in FY 2022-23, \$55.1 million TF (\$24.96 million MHSF) in FY 2023-24, and \$45.5 million TF (\$25.1 million MHSF) in FY 2024-25.

#### 988 Services:

DHCS contracted with Didi Hirsch Psychiatric Service to deliver 988 call center services for California residents to meet federal and state standards for the implementation of the 988 Suicide & Crisis Lifeline. Didi Hirsch subcontracted with California Lifeline Crisis Centers to improve and expand mental health crisis and suicide prevention services, including answered call volume increases, extension of service hours, and the addition of chat and text access. The contract was originally funded at \$4 million annually for FY 2022-23, FY 2023-24, and FY 2024-25. However, the contract was cancelled in March 2024 due to reductions in operating budgets.

#### **CalHOPE:**

DHCS contracts with the California Mental Health Services Authority (CalMHSA) to assist with the chat services provided by CalHOPE. CalMHSA will assist by providing counseling services, crisis services, and referring individuals to local community health workers/organizations where they can receive culturally sensitive emotional support. MHSA funding for this contract totals \$50.5 million for FY 2023-24.

Additional information about CalHOPE can be found here.

#### CALIFORNIA DEPARTMENT OF PUBLIC HEALTH

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$4,333	\$5,123	\$2,767
Positions	4.2	5.5	5.5

#### **General Overview**

The California Department of Public Health (CDPH) works to protect the public's health and helps shape positive health outcomes for individuals, families, and communities. CDPH's Office of Heath Equity (OHE) works continuously to reduce health and mental health disparities among vulnerable and underserved communities to achieve health equity throughout California. CDPH supports the California Reducing Disparities Project (CRDP), administered by OHE, and the All Children Thrive California Program (ACT/CA), administered by the Center for Healthy Communities (CHC), Injury and Violence Prevention Branch (IVPB), with Mental Health Services Act (MHSA) funds.

#### **Program Description and Outcomes**

California Reducing Disparities Project (CRDP)

#### Program Resources (Dollars in Thousands)

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$3,375	\$2,986	\$2,767
Positions	2.45	5.5	5.5

#### **CRDP Program Description**

OHE's Community Development and Engagement Section (CDES) staff oversees the CRDP and provide ongoing technical assistance on operational, fiscal, and programmatic management and implementation. This prevention and early intervention mental health disparities project aims to grow and validate community-defined evidence practices

(CDEPS) through a community based participatory evaluation approach. The CRDP aims to improve access and quality of care for the following five populations: African American; Asian and Pacific Islander; Latinx; Native American; and Lesbian, Gay, Bisexual, Transgender, and Queer.

Beginning in 2012-13, the MHSA funded CDPH \$15 million a year for four years (a total of \$60 million available to spend without regard to fiscal year) to implement and evaluate CRDP CDEPS. CDPH/OHE awarded and executed 44 contracts and grants to implement the CRDP Phase II. These contracts and grants include:

- A Statewide Evaluator,
- Five Technical Assistance Providers,
- Thirty-five Implementation Pilot Projects,
- An Education Outreach and Awareness Consultant,
- A Cultural Broker, and
- An Event Coordination Consultant.

In addition to the contracts and grants listed above, in 2022, CDES added a Communication & Media Technical Assistance Provider: Contract ended Summer 2023.

The \$60 million MHSA appropriation for the CRDP ended April 30, 2022. However, the California State Legislature appropriated \$63.1 million in General Funds in the 2021-22 Budget Act (Assembly Bills 128 and 164) to extend CRDP Phase II. Per AB 128 and 164, \$58.1 million is available to support the CRDP and \$5 million for State Operations/Administration to support CRDP. The funds are available until June 30, 2026. Accordingly, OHE executed contract amendments to the 35 IPPs and five TAPs. The term of these contracts is through June 30, 2026.

Major publications for 2022-2023:

- The CRDP Statewide Evaluation Report is posted on here: <u>The California Reducing Disparities Project Phase 2 (cultureishealth.org)</u>
- Final Report of the California Mental Health Services Survey is posted here: <u>CCMHSS-Final-Report.pdf</u> (<u>cultureishealth.org</u>)

Additional OHE Information can be viewed here:

- OHE Website
- CRDP Website
- CRDP External Website

#### All Children Thrive California Program (ACT/CA)

#### **Program Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$958	\$2,137	\$0
Positions	1.75	0	0

#### **Program Description**

The ACT-CA was a three-year MHSA-funded pilot program that engaged more than a dozen U.S. cities in strategies to reduce the prevalence of adverse childhood experiences (ACEs), building on the national ACT Initiative prioritizing children's health. The ACT-CA partnered with Community Partners, Public Health Advocates (PHA), and the UCLA Center for Healthier Children, Families, and Communities, to set in motion a broad social movement focused on the wellbeing of children and families, establishing an infrastructure supporting its statewide deployment. By increasing the capacity of communities to address the root determinants of health, ACT-CA provided a replicable, evidence-based model, that may bolster Accountable Health Communities, First 5 early childhood initiatives, and MHSA prevention efforts.

#### Program Outcomes

On December 31, 2021, the ACT-CA program completed all legislatively required activities as described by Senate Bill (SB) 840 Budget Act of 2018. CDPH/IVPB completed efforts to oversee and support the ACT-CA program and provided close monitoring of this project. ACT-CA was reauthorized through Chapter 21, Statutes of 2021 (Assembly Bill 128) as a grant for a performance period of five years from January 1, 2022, to December 31, 2026, to carry out implementation of the ACT-CA project as the "pilot phase" sunset. CDPH received \$25 million General Fund to enter into a grant with the ACT program partners, including Community Partners, PHA, and UCLA to:

- Establish an Equity Advisory Group (EAG),
- Identify evidence-based interventions and public health practices and developing model programs, policies, and practices for implementation by cities and counties,
- Developing and share a Toolkit for cities and counties,

- Recruit and provide coaching and technical assistance to help cities and counties establish strategies,
- Establish a peer-learning network, webinars, and educational seminars, and
- Evaluate the impact of activities and report findings.

#### Administrative Funds

Beginning in FY 2018-19, CDPH received \$10 million in MHSA funding to spend over three years to implement and evaluate the ACT-CA Program as described by SB 840 Budget Act of 2018. The MHSA funding supported a total of 1.75 positions in the CDPH/IVPB to oversee the ACT-CA program. IVPB staff served as subject matter experts, provided technical assistance, leveraged other related department initiatives and projects for the benefit of the project, and oversaw that required reports were submitted to the Mental Health Services Oversight and Accountability Commission and the Legislature. Unspent MHSA funds were reallocated from fiscal year 2021-22 to 2022-23 to conclude project close-out activities; however, the pilot phase of the ACT-CA program has concluded and an expected cost savings of \$463,333 will be returned to the State General Fund.

Additional ACT-CA information can be viewed here:

All Children Thrive - California.

#### **DEPARTMENT OF DEVELOPMENTAL SERVICES**

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23*	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expendires	\$197	\$511	\$511
Local Assistance Expendires	\$738	\$740	\$740
Positions	3	3	3

<sup>\*</sup>Information above does not reflect final expenditures; the Department of Developmental Services (DDS) uses an accrual-basis accounting system that allows DDS three years to liquidate its Current Fiscal Year encumbrances (Per State of California Government Code Chapter 1 section 16304).

#### **General Overview**

DDS oversees MHSA funding for regional centers and their partners to support people with intellectual and developmental disabilities with mental/behavioral health and/or substance use disorders. Three-year projects focus on prevention, early intervention, and

treatment for individuals of all ages served by regional centers and provide support for families.

#### **Program Description**

Cycle VI (FY 2023-2026) projects commenced in July of 2023, and will close in June of 2026. Three projects are currently in progress at: 1. North Bay Regional Center (NBRC); 2. San Diego Regional Center (SDRC); and 3. Westside Regional Center (WRC) in partnership with Frank D. Lanterman Regional Center (FDLRC). NBRC's Relationships Decoded for Adolescents is creating an education program and teaching tool to educate adolescents with intellectual disabilities about developing safe and meaningful relationships. SDRC's Transition Age Youth Mental Health Project will be providing culturally and linguistically competent peer behavior intervention to those aged 14-22 with developmental disabilities in Imperial County. WRC's Substance Use Service Delivery Expansion Project is developing provider training, peer mentoring, resources, and partnerships to improve substance use services for individuals served by WRC and partnering FDLRC.

#### **Administrative Funds**

DDS distributes \$740,000 in MHSA funds every fiscal year to regional centers in three-year cycles utilizing a competitive application process. The State Operations budget includes funding for Headquarters staffing. Regional Centers work in partnership via subcontracts with local systems of care such as county mental health and private mental health agencies, alcohol/other drug services, and educational entities.

# MENTAL HEALTH SERVICES OVERSIGHT AND ACCOUNTABILITY COMMISSION

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$23,639	\$55,217	\$14,492
Local Assistance Expenditures	\$114,169	\$48,359	\$34,306
Positions	44.5	56.0	59.0

#### **General Overview**

The Mental Health Services Oversight and Accountability Commission (MHSOAC) was established in 2004 to provide oversight and accountability of the MHSA, Adult and Older Adult System of Care Act and Children's MHSA. The Commission's primary roles include: (1) providing oversight, review, accountability, and evaluation of projects and programs supported by MHSA funds, (2) assessing services that are provided pursuant to the MHSA are cost-effective and in accordance with recommended best practices, (3) participating in the decision making process for training, technical assistance, and regulatory resources to meet the mission and goals of the state's mental health system, (4) reviewing and approving county Innovation Program and Expenditure Plans, (5) providing counties technical assistance in MHSA program development and (6) administering grants funded by the MHSA. The Commission also advises the Governor and the Legislature regarding state actions to improve care and services for people with mental illness.

The Commission's goal is to provide oversight and accountability for the MHSA. The Commission oversees efforts to reduce disparities; promote wellness, recovery, and resiliency; and monitor outcomes for individuals living with serious mental illness and their families.

#### **Program Descriptions**

#### <u>Mental Health Wellness Program</u>

Chapter 34, Statutes of 2013 (SB 82) authorized the MHSOAC to establish the Triage Grant Program to provide grants to county behavioral health departments to hire personnel who provide mental health crisis intervention, treatment, and case management services designed to better meet the needs of individuals experiencing a mental health crisis in the least restrictive manner possible. The Commission's budget includes \$20 million annually to support the Program. The first round of Triage Grant Program funding was awarded to 24 counties between 2013-14 and 2016-2017 providing services focused on adults and transitional age youth between the ages of 16 and 24. The second round of Triage Grant Program between 2017-18 and 2020-21 was awarded to 20 counties to operate 15 adult and transitional age youth programs (16-24), 11 child and youth program (under 18), and 4 school-county collaboratives (enrolled K-12).

Chapter 47, Statutes of 2022 (SB 184) modified the Program by, among other changes, authorizing MHSOAC to award grants to various entities, in addition to county behavioral health departments, including community-based organizations, and expanded the authorized use of the grants. The MHSOAC also renamed the Triage Grant Program to

the Mental Health Wellness Program. The grants may support mobile crisis support, crisis intervention, crisis stabilization services, crisis residential treatment, family respite care, family supportive training and related services, and triage personnel resources for children and youth 21 years of age and under. In FY 2022-23, the MHSOAC awarded \$17 million to six grantees to expand hospital emergency psychiatric assessment, treatment, and healing units, known as EMPATH units, which reduce unnecessary emergency department utilization and hospitalizations and \$3 million to support technical assistance and evaluation contracts. In FY 2023-24 the Commission reappropriated \$16 million of unspent Triage funds from previous years and awarded additional four grants for EMPATH units and additional funds for technical assistance and evaluation.

In FY 2023-24, the MHSOAC also awarded \$17 million for older adults' mental health and wellness grants and \$3 million for technical assistance and evaluation. Additionally, the Commission is currently working on finalizing grants for substance use disorder programs, technical assistance and evaluation that will be awarded early FY 2024-25. Later that year the Commission anticipates awarding grants for full-service partnership programs.

Additional information may be found here.

## Community Advocacy

The Commission's budget includes \$6.7 million MHSF to support the Advocacy Program that provides grants to local and state-level organizations to conduct advocacy, outreach, engagement, training, and education for unserved and underserved populations. The target populations include mental health consumers, families of mental health consumers, parents and caregivers, children, and youth (K-12), transition age youth, diverse and ethnic communities, and LGBTQIA+, veteran, immigrant, and refugee communities.

In FY 2022-23 the Commission awarded a three-year statewide advocacy contract in the amount of \$2 million for mental health advocacy on behalf of transition age youth and \$670,000 to 27 small pilot contracts for advocacy on behalf of K-12 youth. Additionally, in 2022 the Commission awarded four local-level advocacy contracts on behalf of immigrants and refugees and one state-level advocacy contract for a three-year term. In FY 2022-23 the Commission received \$670,000 per year in additional funding to support expanded advocacy for immigrant and refugee populations and awarded four additional local-level advocacy contracts and increased the state-level advocacy contract.

In FY 2023-24 the Commission awarded six \$2 million three-year contracts for statewide advocacy on behalf of these target populations: mental health consumers, families of mental health consumers, parents and caregiver, diverse and ethnic communities,

LGBTQIA+ population and veterans. The Commission also anticipates awarding an advocacy contract to support advocacy efforts on behalf of K-12 students and their families before the fiscal year is over.

Additional information may be found <u>here</u>.

## Anti-Bullying Campaign

The 2021 Budget Act allocated \$5.3 million for the Commission to launch a youth-focused anti-bulling initiative that leveraged social media to support youth. The project is part of a broader initiative targeting Anti-Asian hate.

The MHSOAC formed an advisory committee to support this project. The Commission entered into a contract with Media Cause. Currently, Media Cause is nearing the completion of the discovery phase of their work, and the next steps will be to develop a comprehensive social media strategy leading into development and production.

## COVID-19 Response

In response to the COVID-19 pandemic, the Commission re-prioritized \$2,020,000 in available funding to support community response to growing mental health needs. The Commission invested \$880,000 to strengthen school mental health strategies targeting social emotional learning and suicide prevention. The remaining funds were allocated to support improved opportunities for county behavioral health programs. The final report was presented at the November 2023 Commission meeting.

Additional information may be found <u>here</u>.

## Early Psychosis Intervention (EPI) Plus Program

Chapter 414, Statutes of 2017 (AB 1315) established the EPI Plus Program to be administered by the MHSOAC. The program will expand the provision of evidence-based early psychosis and mood disorder detection, and intervention services. The 2019 Budget Act included \$19.5 million one-time MHSF for this Program. Seven awards, each in the amount of \$2 million were made available to counties, city mental health departments and counties acting jointly to expand the provision of evidence-based early intervention of psychosis services. The Commission has contracted with UC Davis to provide technical assistance to all the grantees.

In FY 2023-24 the Commission reappropriated \$1.6 million of EPI Plus funding and awarded a contract to McKinsey & Company to develop a strategic plan for Early Prevention and Intervention that will address three downstream challenges faced by individuals who did not receive prevention/intervention for psychosis upstream: 1) Homelessness, 2) Criminal justice involvement, and 3) Hospitalization.

Additional information may be found here.

## Mental Health Policy Fellowship

Chapter 412, Statutes of 2017 (AB 1134) authorized MHSOAC to establish the Mental Health Policy Fellowship Program for a mental health professional and a mental health consumer. These Fellowships create an opportunity for collaborative learning through the lens of practitioners and persons with lived experience for the Fellows, the MHSOAC and the impacted communities. The MHSOAC established an Advisory Committee to provide guidance on the Fellowship Program goals, design, eligibility criteria, and application process. In FY 2022-23 the Commission awarded a \$5 million contract to University of the Pacific to develop and launch the Fellowship in Transformational Change to support the ability of behavioral health leaders to achieve the goals of the MHSA including the promotion of prevention, early intervention, and innovation as essential strategies for improving performance and outcomes.

Additional information may be found <u>here</u>.

#### **Evaluations**

Through the annual Budget Act funding, MHSOAC supports research and evaluation of the impact of the MHSA on mental health care and mental health outcomes in California. Using data management and visualization tools the MHSOAC tracks consumer-level data and community indicators to evaluate the impact of mental health services and to increase public understanding and awareness. A significant component of this work includes a data center with linked data files from multiple data sources, including data from the Department of Health Care Services, California Department of Education, California Department of Public Health, California Department of Health Care Access and Information, and the California Department of Justice.

#### Prevention and Early Intervention

The MHSOAC provides oversight of county mental health systems, including county prevention and early intervention strategies. The MHSOAC issues and provides technical

assistance for PEI regulations. The MHSOAC has developed a database to track the PEI programs, who they serve, and available outcomes. More recently, Chapter 843, Statutes of 2018 (SB 1004) directed the MHSOAC to establish priorities and a statewide strategy for prevention and early intervention services.

#### Suicide Prevention

Chapter 38, Statutes of 2017 (AB 114) directed the Commission to develop a statewide strategic suicide prevention plan. The Commission adopted Striving for Zero: California's Strategic Plan for Suicide Prevention, 2020-2025 in November 2019. This report led to the establishment of the Office of Suicide Prevention within the Department of Public Health. Through the 2020 Budget Act, the Commission was authorized to allocate \$2 million of its budget over the next two fiscal years to begin implementing the strategic plan. The Commission since has formed a multi-county learning collaborative with 35 counties to support local strategic planning and implementation, training for educators on suicide screening and triage, identifying prevention opportunities using administrative data, best practice Suicide Fatality Review training, and increasing awareness of lethal means safety practices by creating a new online resource for the public. **Innovation** 

The MHSOAC reviews and approves funding for INN programs for county mental health departments and provides technical assistance to help counties in their planning process. During FY 2021-22 MHSOAC approved over \$50 million.

There are currently six multi-county collaborative innovation projects: Data-Driven Recovery, Full-Service Partnerships, Psychiatric Advanced Directives, Crisis Now, Fiscal Sustainability, Incubator Systems Analysis, and Youth Innovation.

#### Mental Health Student Services Act

Chapter 51, Statutes of 2019 (Senate Bill 75) established the Mental Health Student Services Act (MHSSA) which authorized the MHSOAC to support mental health partnerships between county behavioral health departments and school districts, charter schools, and county offices of education by providing competitive grants. Funds are to be used for services provided on K-12 campuses, suicide prevention services, dropout prevention services, outreach to at-risk youth, placement assistance for ongoing services, and other services to respond to the mental health needs of students and youth.

Through a competitive grant program managed by the MHSOAC, 57 out of 58 counties were awarded grants in FYs 2020-21 – 2022-23 and are currently contracted.

Additional information may be found here.

## Youth Drop-In Centers

The Allcove<sup>™</sup> Youth Drop-In Centers Program aims to increase accessibility to affordable mental health and wellness services for youth between the ages of 12 to 25 and their families, including behavioral health, physical health, housing, education, and employment support, and linkage to other services. The 2019 Budget Act included \$15 million one-time MHSF, available until June 30, 2022, to support the Program.

After a competitive bid process, the MHSOAC awarded grants to five applicants. In 2020 the MHSOAC allocated \$10 million to directly fund grants to expand youth drop-in centers and \$4.6 million to Stanford University to provide Technical Assistance to grantees to support program quality and assist the expansion of youth drop-in centers across the state. Each program will receive \$2 million for a four-year grant term and will implement, adopt, and adapt the Allcove™ youth drop-in center model which was adapted from Australia's Headspace model. The Allcove™ model was developed in Santa Clara County with MHSA Innovation funding.

In FY 2022-23 one of the applicants had to leave the program and the remaining money was reappropriated in FY 2023-24 and redistributed to the existing grantees and the technical assistance contract.

Additional information may be found <u>here</u>.

## CALIFORNIA DEPARTMENT OF CORRECTIONS AND REHABILITATION

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$1,041	\$1,088	1,090
Local Assistance Expenditures	\$0	\$0	\$0
Positions	3	3	3

#### **General Overview**

The Council on Criminal Justice and Behavioral Health (CCJBH) receives \$411,000 ongoing MHSA funds for staffing and \$670,000 ongoing contract funding for stakeholder advocacy

contracts and associated program administration, to support mental health outreach and services for justice-involved populations. The <u>CCJBH website</u> has more detailed information related to the projects and publications that are produced using MHSA funds.

## **Program Descriptions and Outcomes**

CCJBH funds the following projects with MHSA funds:

- Diversion Project
- Lived Experience Projects
- Medi-Cal Utilization Project and
- Juvenile Justice Evidence-Based and Emerging Practices and Programs (EEPP)
  Project
- Public Health Meets Public Safety Data Framework and Visualization
- Words 2 Deeds

## **Diversion Project**

#### **Program Description**

During FY 2022-23, CCJBH used the remaining 3-year, \$150,000 annual allocation, which was authorized for CCJBH to support the implementation of Chapter 34, Statutes of 2018 (AB 1810). In June 2021, CCJBH established a contract with the Council on State Governments (CSG) Justice Center to convene cross sector stakeholders to learn current diversion trends and barriers and provide additional training and technical assistance to counties covering topics such as successful program planning and implementation, sustainability, housing, and case planning. The knowledge gained from these efforts culminated into a final report summarizing the effectiveness of existing mental health diversion policies and practices and providing recommendations on what changes must be made (and how) to advance mental health diversion programs to support their success throughout California. The Department of State Hospitals and CCJBH met with CSG in March 2023 to discuss the report findings and, following an extensive review by state the final report, <u>A Statewide Look at Mental Health Diversion:</u> partners, Recommendations to California's Council on Criminal Justice and Behavioral Health, was disseminated to CCJBH's listserv and published to the CCJBH website in July 2024.

## **Program Outcomes**

CSG successfully surveyed the state to gain an understanding of current diversion trends and identified pertinent barriers to educate stakeholders through a final report of findings and recommendations for practical application. In addition, CCJBH provided the necessary technical assistance to county teams to provide statewide education on best practices and assistance on further developing their diversion programs.

Under the CSG Justice Center contract, CCJBH funded:

- A survey to assess diversion implementation across the state.
- Six Community Learning Sessions on diversion training and technical assistance to 16 county teams that included collaborative participation from a judge, defense attorney, prosecutor, and behavioral health service provider representative.
- 10 Regional Listening Sessions included diverse professionals and lived experience participants.
- Three Topical Workgroup Sessions to discuss diversion challenges related to substance use and treatment, housing, and private insurance, and
- A final report including the information and feedback gathered during activities to document both current policy challenges, including those relevant to COVID- 19, and policy recommendations to overcome these challenges in a diversion strategic plan. The CSG Justice Center presented the final recommendations at the February 2023 CCJBH Workgroup meeting for public comment.

## Lived Experience Projects

## Program Description

CCJBH continues its mission to elevate the voices of individuals with lived experience (LE) within the criminal justice and behavioral health systems. Through these Lived Experience Projects (LEPs), CCJBH seeks to continue efforts to increase advocacy, education, and training opportunities for individuals with LE; raise organizational and community awareness on the needs of the behavioral health (BH) and justice-involved (JI) population; promote evidence-based practices that support the employment of individuals with LE; and enhance collaborative efforts at the State and local levels.

## **Program Outcomes**

During FYs 2022-23 and 2023-24, CCJBH managed four LEPs, which successfully championed the BH/JI population through the development of community leaders, listening sessions, and organized events throughout the communities across the state. To continue the gains achieved with these LEPs, CCJBH initiated the competitive bidding process in March 2024 for new LEP Requests for Proposals (RFP) and executed the new contracts inJune 2024. THe LEP contractors will begin working to implement Year 1 Project Deliverables, focusing on elevating LE perspectives to inform state and local efforts to address the needs of the BH/JI population; promote stakeholder engagement; provide training and technical assistance; and participate in the CCJBH LEP Advisory Group. Similarly, the State LEP contractor will focus on elevating the LE perspective to inform statewide efforts that address the needs of the BH/JI population; identification and engagement of the BH/JI "Hidden Network" providers; facilitating stakeholder engagement; providing training and technical assistance; and assisting CCJBH with coordination of the Local-level LEP Contractors.

## Medi-Cal Utilization Project

## **Program Description**

The Medi-Cal Utilization Project (MCUP) leverages matched data between CDCR and DHCS to examine and monitor enrollment into Medi-Cal after individuals are released from prison, including selection of Medi-Cal Managed Care Plans (MCP), as well as access to and utilization of Medi-Cal behavioral health services for those who suffer with mental illness(es) and substance use disorder(s).

The purpose of the MCUP is to inform policy development and operational improvements to increase enrollment into and utilization of Medi-Cal services for eligible JI individuals transitioning from prison to community. Because many of these individuals often require specialized behavioral health care services, a central goal of this project is to provide annual reporting that may be used to support quality improvement efforts within relevant public systems, such as behavioral health and criminal justice, including strengthening and monitoring targeted outreach, engagement, and service coordination.

In addition to the examination of the MCUP data, in winter 2023, the California State University, Sacramento (CSUS), in consultation with CCJBH, identified community-based organizations with whom to partner and host four regional in-person listening sessions for the BH/JI population. The Listening Sessions were conducted from February-

June 2023. It is anticipated that the qualitative data obtained from those listening sessions will inform the findings from the MCUP analyses.

## **Program Outcomes**

MCUP reporting began in December 2018 and is ongoing. The most recent data was published in the <u>2023 Medi-Cal Utilization Project Report</u> which involved examining a individuals released from prison in FY 2019-20 to examine Medi-Cal enrollment, MCP selection and behavioral health services utilization for those who had identified behavioral health needs at the time of their release:

- Unique to the 2023 MCUP report is an examination of COVID-19 releases as compared to scheduled releases. The former showed higher rates of MCP selection and service utilization, specifically within the first month of release, which may be indicative of state and local staff working expeditiously to ensure connections to community-based care because of the public health emergency, even though they had little time for reentry planning.
- In addition, a comparison to the findings in the previous year's examination of FY 2018-19 releases revealed that Medi-Cal enrollment, MCP selection, and behavioral health service utilization rates remained consistent for individuals released in FY 2019-20 (still quite low, which could be due to a variety of factors, such as transition processes, beneficiary choice, etc.).

In an effort to better understand the reasons behind underutilization of Medi-Cal Services, CCJBH worked with CSUS, to host a series of listening sessions in 2023 with members of the broad BH/JI population and providers who serve them. CSUS partnered with community-based agencies across the state who helped to inform the participant engagement and listening session design process for their specific location, conducted outreach to participants, hosted sessions at their site (when in-person), and provided incentives for beneficiary participation. A total of seven in-person listening sessions were hosted in partnership with Community Medical Centers, Indigenous Justice, and Contra Costa County Probation Department. A total of 68 beneficiary participants were engaged throughout this process. Feedback from the listening sessions was gathered by the CSUS facilitation team and analyzed by CCJBH to develop the Barriers to, and Strategies to Improve, Medi-Cal Behavioral Health Services Utilization: A Lived Experience Listening Session Report, a report that provides recommendations for system and program changes that can improve services for the

BH/JI population and increase their participation in Medi-Cal programs.

## **Program Description**

In 2021, CCJBH developed a Juvenile Justice Evidence-Based and Emerging Practices and Programs (EEPP) Compendium and Toolkit Request for Proposal (RFP) to support the implementation efforts of SB 823 (Chapter 337, Statutes of 2020). CCJBH entered into contract with the RAND Corporation in April 2022 to provide a compilation of information related to best practices and evidence-based and promising programs that have been shown to be effective in serving justice-involved youth who have serious behavioral health needs. The contract deliverables include 1) the development of an EEPP Compendium that compiles current, relevant information regarding the established practices and programs designed to serve the realigned population; 2) the establishment of a detailed System Capacity Development Toolkit that counties may use to detail the necessary infrastructure and capacity to provide treatment for behavioral (e.g., answer management, sexually abusive behavior/have a sustained sex offend) and/or behavioral health condition (i.e., mental health, trauma and/or substance use disorder), as well as interventions to address criminogenic risk and needs; and 3) a Training and Technical Assistance Plan that counties may use to secure the relevant training and technical assistance to assist them in the implementation of the evidence-based and emerging programs and practices detailed in the compendium and toolkit. CCJBH has worked closely with the Office of Youth and Community Restoration (OYCR) through the duration of the contract, with collaboration on the RFP, selection of the contractor, and continued feedback on the development of the deliverables.

## **Program Outcomes**

The RAND Corporation developed a web-based platform in Tableau to display the <u>EEPP Compendium</u>, which was posted to the <u>CCJBH website</u> and <u>OYCR website</u> in October 2023. The System Capacity Development Toolkit was completed in January 2024, and OYCR is currently working with RAND to finalize the Training and Technical Assistance Plan. CCJBH, RAND and OYCR will host a launch of the EEPP Compendium in April 2024.

#### **Administrative Funds**

MHSA funds are used to support 3.0 CCJBH positions (an Associate Government Program Analyst (AGPA), a Research Scientist III, and a Health Program Specialist I). These staff positions allow CCJBH to effectively manage projects and support Council activities, such as Council meetings, workgroups, annual reports, and policy analysis assignments. In addition, these staff enhance the Council's capacity to track key policy issues in the

intersection of behavioral health and criminal justice, such as housing and homelessness, education and employment, and child welfare and social services, by deploying subject matter expertise to inform and shape policy and program development efforts.

## CALIFORNIA DEPARTMENT OF EDUCATION

## **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$45	\$196	\$196
Positions	.3	8.	8.

#### **General Overview**

The mission of CDE's Mental Health Services Program (MHSP) is to provide school staff with knowledge and skills to identify, support, and respectfully serve students who are experiencing a mental health issue and to help provide opportunities for youth, parents, and communities to learn about and participate in activities that address mental health and wellness. This mission has been the cornerstone of the MHSP work and will continue to drive future activities so that student mental health needs are appropriately addressed, and programs, resources, and supports are embedded in public schools throughout California.

## **Program Description**

The CDE's MHSP operates to provide information, resources, and supports to local educational agencies (LEAs), parents, students, and other state and local partners to address the multitude of mental health issues faced by our kindergarten through grade twelve (K–12) school communities, including staff, students, and their families.

The MHSP is now under the Office of School-Based Health Programs (OSBHP) within the Whole Child Division in the Student Support Services Branch. This move was intended to align the program and staff to be supported by others who are also focusing on mental and behavioral health related projects and activities.

The CDE's MHSP utilizes MHSA funding to support staff to help LEAs build local capacity to address the increasing mental health needs of students; increase awareness of student mental health and wellness among staff, parents, and students; reduce stigma of mental

health issues; and promote healthy emotional development. While the funding does not include monies for program activities, grants, or contracts, much of the work performed is related to building strategic partnerships that enhance mental health and wellness activities on school campuses across the state. The positions have continued to leverage partnerships and other resources, including funding opportunities, free trainings, informational webinars, etc., that can help build, sustain, and enhance school-based mental health supports and programs across California public schools.

## BOARD OF GOVERNORS OF THE CALIFORNIA COMMUNITY COLLEGES CHANCELLOR'S OFFICE

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$106	\$120	\$123
Positions	.5	.5	.5

#### **General Overview**

The Board of Governors of the California Community Colleges Chancellor's Office (Chancellor's Office) leads the country's largest system of higher education with 73 community college districts and 116 community colleges serving over 1.9 million students (including <u>CalBright</u> an exclusively online campus). MHSA funds provide partial support for a position at the Chancellor's Office for the development of mental health related policies, program best practices, and the identification of resources to address the mental health needs of California community college students.

#### CALIFORNIA DEPARTMENT OF HUMAN RESOURCES

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$0	\$150	\$0
Positions	1.0	1.0	0.0

#### **General Overview**

In 2023-24, the Department of Human Resources (CalHR) received the second \$150,000 of two-year limited term MHSA funding for one position to support the Mental Health Services Oversight and Accountability Commission. Funds are being used to evaluate the efficacy and feasibility of expanding or creating state service classifications inclusive of behavioral health peer roles.

## **Program Description and Projected Outcomes**

In 2024, CalHR staff completed an evaluation of state personnel and classification policies, examining alignment with goals of incorporating the role of behavioral health peers into the state civil service. As part of the evaluation, CalHR staff examined the suitability of establishing or revising classifications with consideration of the experience of participating in behavioral health recovery and the role of behavioral health peers. Furthermore, the evaluation assessedwhich departments may benefit from the inclusion of behavioral health peers.

#### CALIFORNIA MILITARY DEPARTMENT

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$1,604	\$1,681	\$1,854
Positions	8.2	9.0	10.00

#### **General Overview**

The California Military Department's (CMD) efforts to increase psychoeducational opportunities, connect its department members with resources appropriate for their behavioral health needs, and improve overall readiness, wellness, and resilience. The Military Department supports the Behavioral Health (BH) Liaison Program with MHSA funding.

## **Program Description**

The CMD Behavioral Health Directorate administers the CMD BH Liaison Program, which addresses the needs of its population for behavioral health support, education, and training. MHSA funds behavioral health personnel who are accessible 24 hours a day,

seven days a week, to members of the CMD and their families. The CMD BH outreach program is designed to improve the coordination of care between the members of the CMD, local County Veterans Services Officers, county mental health departments, and other public and private support agencies statewide. CMD BH Liaisons educate members of the CMD and their families, supervisors, and leadership about mental health issues and the unique needs/experiences of its military population. BH Liaisons also enhance the capacity of the local mental health system through education and training about military culture. The CMD BH Liaisons assisted the Army Guard, Air Guard, State Guard, civilian-military department members, and their families in acquiring appropriate local, state, federal, private, public, and non-profit Behavioral Health Program support. Assisting CMD members in accessing appropriate mental health care programs is exceptionally cost-efficient. It allows CMD members to receive care by referrals to mental health clinicians and programs trained to treat military-specific conditions.

## **Program Outcomes**

Ten CMD licensed clinicians covered the behavioral health and program support needs of a statewide CMD beneficiary population of over 20,917 members (in addition to support of their family members as needed). These positions are funded solely with MHSA administrative funds.

#### **DEPARTMENT OF VETERANS AFFAIRS**

#### **Total Resources (Dollars in Thousands)**

Program Budget	Actual FY 2022-23	Estimated FY 2023-24	Projected FY 2024-25
State Operations Expenditures	\$281	\$309	\$311
Local Assistance Expenditures	\$1,270	\$1,270	\$1,270
Positions	2	2	2

#### **General Overview**

The California Department of Veterans Affairs (CalVet) receives funding to support county mental health grant programs as well as 2.0 positions to oversee the grant program and support the statewide administration of informing service members, veterans, and their families about federal and state benefits to include mental health services. With the support of the Mental Health Services Act (MHSA) funds, CalVet administers grant programs for improving mental health services to veterans through their County Veterans Service Offices (CVSO).

## **Program Description**

CalVet continues to provide mental health resources and programs through its annual grant program. Each year CalVet assists CVSOs throughout California in establishing their own projects to enhance and expand mental health services to include treatment and other related recovery programs to veterans and their families.

## **Program Outcomes**

During FY 2022-23, CalVet awarded a total of \$1.27 million to 14 CVSOs through the MHSA grant program in support of mental health outreach and support services. MHSA funding has provided an avenue for CVSOs to help veterans apply for and receive increased services and benefits in education, healthcare, housing, VA claims, justice-involved services, legal services, outreach, and training.

#### **Administrative Funds**

For Fiscal Years 2022-23 and 2023-24, CalVet combined both years and offered the CVSOs a 2-year grant (July 1, 2022 – June 30, 2024). The RFA was sent to all CVSOs on November 2, 2021, with a return deadline of December 31, 2021. The CVSO applicants proposed activities that provided various mental health outreach and services to assist service members, veterans, and their families to successfully readjust and assimilate to civilian life.

## **APPENDIX 1: HISTORICAL BACKGROUND**

In November 2004, California voters passed Proposition 63 (the Mental Health Services Act or MHSA). MHSA established a 1 percent income tax on personal income over \$1 million for the purpose of funding mental health systems and services in California. In an effort to effectively support the mental health system, the Act creates a broad continuum of prevention, early intervention, innovative programs, services, and infrastructure, technology, and training elements.

Chapter 20, Statutes of 2009-10 3<sup>rd</sup> Ex. Sess. (AB 5) amended W&I sections 5845, 5846, and 5847. This law, enacted as urgency legislation, clarified that MHSOAC shall administer its operations separate and apart from the former DMH, streamlined the approval process for county plans and updates, and provided timeframes for the former DMH and MHSOAC to review and/or approve plans.

Chapter 5, Statutes of 2011 (AB 100) amended W&I sections 5813.5, 5846, 5847, 5890, 5891, 5892, and 5898. This law dedicated FY 2011-12 MHSA funds on a one-time basis to non-MHSA programs such as Early and Periodic Screening, Diagnostic and Treatment, Medi-Cal Mental Health Managed Care, and mental health services provided for special education pupils. This bill also reduced the administrative role of the former DMH. This bill deleted the county's responsibility to submit plans to the former DMH and the former DMH's responsibility to review and approve these plans. To assist counties in accessing funds without delay, section 5891 was amended to direct the State Controller to continuously distribute, on a monthly basis, MHSA funds to each county's Local MHSF. This bill also decreased MHSA state administration from 5 percent to 3.5 percent.

Chapter 23, Statutes of 2012 (AB 1467) amended W&I sections 5840, 5845, 5846, 5847, 5848, 5890, 5891, 5892, 5897, and 5898. Provisions in AB 1467 transferred the remaining state MHSA functions from the former DMH to DHCS and further clarified roles of MHSOAC and DHCS. Section 5847 was amended to provide county board of supervisors with the authority to adopt plans and/or updates provided the county comply with various laws such as sections 5847, 5848, and 5892. In addition, the bill amended the stakeholder process counties are to use when developing their three-year program and expenditure plan and annual updates.

Chapter 34, Statutes of 2013 (SB 82), known as the Investment in Mental Health Wellness Act of 2013, utilized MHSA funds to expand crisis services statewide. This bill also restored MHSA state administration from 3.5 percent to 5 percent.

Chapter 43, Statutes of 2016 (AB 1618) established the NPLH Program that is administered by the Department of Housing and Community Development. This bill also requires DHCS to conduct program reviews of county performance contracts to determine compliance; post the county MHSA three-year program and expenditure plans, summary of performance outcomes reports and MHSA revenue and expenditure reports; and allows DHCS to withhold MHSA funding from counties that are not submitting expenditure reports timely.

Chapter 38, Statutes of 2017 (AB 114) provided that funds subject to reversion as of July 1, 2017, were deemed reverted and returned to the county of origin for the originally intended purpose. This bill also increased the time that small counties (less than 200,000) must expend MHSA funds from 3 years to 5 years, and provided that the reversion period for INN funding begins when MHSOAC approves the INN project.

Chapter 328, Statues of 2018 (SB 192) amended W&I sections 5892 and 5892.1. This bill clarified that a county's prudent reserve for their Local MHSF shall not exceed 33 percent of the average CSS revenue received in the Local MHSF, in the previous five years. This bill required counties to reassess the maximum amount of the prudent reserve every five years and to certify the reassessment as part of its Three-Year Program and Expenditure Plan or annual update. This bill also established the Reversion Account within the fund and required MHSA funds reverting from the counties, and the interest accrued on those funds, be placed in the Reversion Account.

Chapter 26, Statutes of 2019 (SB 79) amended W&I sections 5845, 5892 and 5892.1. This bill amended the MHSA by not reverting Innovation Funds to the State, as long as the Innovation funds are identified in the plan for innovative programs that has been approved by the MHSOAC. The Innovation funds are encumbered under the terms of the approved project or plan, including amendments approved by the MHSOAC, or until three years after the date of approval, or five years for a county with a population of less than 200,000, whichever is later.

Chapter 13, Statutes of 2020 (AB 81) amended W&I sections, 5847 and 5892. This bill enacts the flexibility of MHSA funds to allow counties to accommodate for social distancing and public gathering due to the COVID Public Health Emergency. This bill amended the timeframe for counties to submit their Three-Year Program and Expenditure plan, Plan or Annual Update for FY 2020-21. This bill allowed counties to transfer Prudent Reserve to CSS and PEI components to meet local needs for FY 2020-21 due to COVID Public Health Emergency. This bill also allowed more flexibility for counties to allocate their MHSA funds and allowed counties to determine the allocation percentage for CSS programs for FY 2020-21. This bill also extended the reversion date for MHSA funds,

including AB 114 funds, and any interest accruing on those funds from July 1, 2019, and July 1, 2020, to July 1, 2021.

Chapter 75, Statutes of 2021 (AB 134) amended W&I Code section 5847 and 5892. This bill extended most of the FY 2020-21 flexibilities to July 1, 2022, including the timeframe for counties to submit their Three-Year Program and Expenditure plan, or Annual Update for FY 2021-22; counties ability to transfer Prudent Reserve to CSS for PEI components to meet local needs; and allowed flexibility to allocate CSS funds across CSS service categories.

Chapter 790, Statutes of 2024 (SB 326) amended, repealed and added W&I Code Sections 5840.5, 5840.8, 5846, 5847, 5848, 5878.2, 5895, 5899, 5604, 5604.1, 5604.2, 5604.3, 5604.5, 5610, 5613, 5614, 5664, 5771.1, 5805, 5806, 5813.5, 5830, 5835, 5835.2, 5840, 5840.6, 5840.7, 5845, 5845.5, 5848.5, 5849.1, 5849.2, 5849.3, 5852.5, 5868, 5878.1, 5878.3, 5881, 5886, 5890, 5891, 5891.5, 5892, 5892.1, 5892.5, 5893, 5897, 5898, 14197.7, and 14707.5 This bill amends the MHSA to modernize and reform the behavioral health delivery system, improve accountability, increase transparency, and expand capacity of behavioral health care facilities. This bill also focuses on reforming MHSA funding to provide services to those with the most serious illness and to treat substance use disorders, providing ongoing resources for housing and workforce, and continuing investments in prevention, early intervention, and innovative pilot programs. Focusing on outcomes, accountability, equity and expanding the behavioral health workforce to reflect and connect with California's diverse population. This bill also renames the MHSA to the BHSA.

## **APPENDIX 2: PRUDENT RESERVE FUNDING LEVELS**

Prudent Reserve Funding Levels FY 2022-2023 <sup>16</sup> (Whole Dollars)				
County	FY 2022-23 Prudent Reserve Balance <sup>17</sup>	33% Maximum Prudent Reserve Level <sup>18</sup>	Amount to be transferred to CSS and/or PEI by June 30, 2023	
Alameda	\$14,593,038	\$14,593,038	\$0	
Alpine*	\$354,639	\$354,639	\$0	
Amador	\$652,458	\$652,458	\$0	
Berkeley City	\$1,233,738	\$1,237,629	\$0	
Butte**	\$2,376,466	\$2,376,466	\$0	
Calaveras	\$647,740	\$707,286	\$0	
Colusa	\$583,058	\$583,058	\$0	
Contra Costa	\$7,579,248	\$9,306,042.67	\$0	
Del Norte	\$614,386	\$614,386	\$0	
El Dorado	\$1,655,402	\$1,655,402	\$0	
Fresno	\$10,081,463	\$10,081,463	\$0	
Glenn*	\$206,703	\$620,110	\$0	
Humboldt	\$1,239,391	\$1,467,706	\$0	
Imperial	\$630,047	\$2,026,098	\$0	
Inyo*	\$416,718	\$416,718	\$0	
Kern	\$8,716,008	\$8,716,008	\$0	
Kings	\$1,184,797	\$1,699,927.	\$0	
Lake	\$836,050	\$836,050	\$0	
Lassen	\$614,780	\$614,780	\$0	
Los Angeles	\$116,483,542	\$116,483,542	\$0	
Madera	\$1,785,654	\$1,785,654	\$0	

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<sup>&</sup>lt;sup>16</sup> W&I Code section 5892 (b)(2) requires counties to maintain a prudent reserve that does not exceed 33% of the average CSS revenue received from the Local MHSF in the proceeding 5 years. The Local Prudent Reserve assessment was conducted in FY 2018-19 with CSS allocations from FY 2013-14 through FY 2017-18. The next Local Prudent Reserve calculation will occur in FY 2023-24.

<sup>&</sup>lt;sup>17</sup> Prudent Reserve ending balance as reported on FY 2022-23 ARER.

<sup>&</sup>lt;sup>18</sup> Per the California Code of Regulations 3420.30 (f), counties may reassess the Prudent Reserve funding level more frequently at the county level, which may allow for a new Prudent Reserve maximum level, based on the most recent assessment.

County	FY 2022-2023 Prudent Reserve Balance <sup>19</sup>	33% Maximum Prudent Reserve Level	Amount to be transferred to CSS and/or PEI by June 30, 2023
Marin	\$2,175,490	\$2,315,079	\$0
Mariposa	\$0	\$ 419,348	\$0
Mendocino	\$1,018,338	\$1,018,338	\$0
Merced	\$2,958,713	\$ 3,010,582	\$0
Modoc	\$356,545	\$ 388,777	\$0
Mono	\$404,926	\$407,919	\$0
Monterey	\$4,795,236	\$4,795,236	\$0
Napa	\$764,402	\$1,369,670	\$0
Nevada	\$1,111,502	\$1,111,502	\$0
Orange	\$33,258,769	\$33,258,769	\$0
Placer	\$2,819,664	\$2,819,664	\$0
Plumas	\$563,639	\$563,639	\$0
Riverside	\$24,217,189	\$ 21,602,903	\$0
Sacramento	\$13,196,792	\$13,196,792	\$0
San Benito	\$790,759	\$803,135	\$0
San Bernardino	\$21,655,429	\$21,655,429	\$0
San Diego	\$33,478,186	\$33,478,186	\$0
San Francisco	\$7,259,570	\$7,578,950	\$0
San Joaquin	\$6,939,866	\$6,939,866	\$0
San Luis Obispo	\$2,774,412	\$2,774,412	\$0
San Mateo	\$5,355,145	\$6,676,529	\$0
Santa Barbara	\$2,023,113	\$4,744,661	\$0
Santa Clara	\$18,703,637	\$18,703,637	\$0
Santa Cruz*	\$2,997,367	\$2,997,367	\$0
Shasta	\$412,609	\$1,972,884	\$0
Sierra	\$373,445	\$362,970	\$0
Siskiyou	\$893,442	\$692,431	\$0
Solano	\$5,727,359	\$ 4,112,810	\$0
Sonoma	\$944,981	\$ 4,643,163	\$0
Stanislaus	\$500,000	\$ 5,283,972	\$0
Sutter-Yuba	\$521,836	\$ 1,897,752	\$0
Tehama**	\$550,618	\$810,126	\$0

<sup>19</sup> Prudent Reserve ending balance as reported on FY 2022-23 ARER.

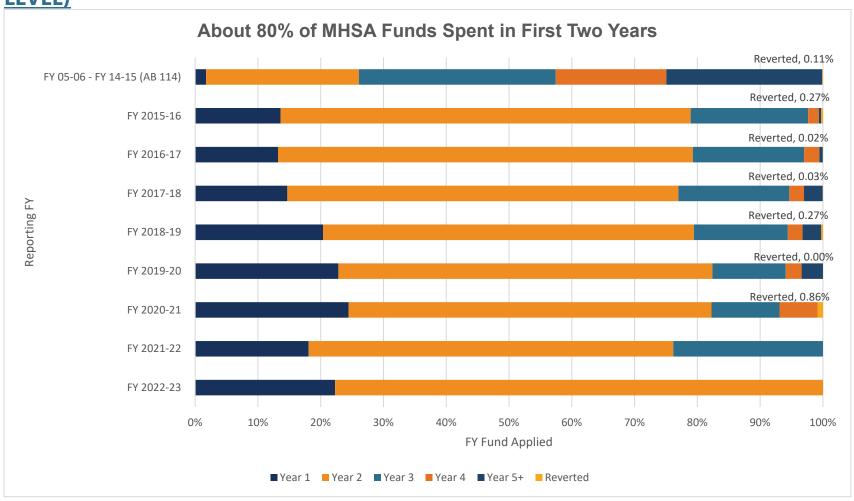
County	FY 2022-23 Prudent Reserve Balance <sup>20</sup>	33% Maximum Prudent Reserve Level	Amount to be transferred to CSS and/or PEI by June 30, 2023
Tri-City	\$2,199,999	\$ 2,287,573	\$0
Trinity*	\$379,568	\$405,650	\$0
Tulare	\$5,042,654	\$4,993,506	\$0
Tuolumne	\$506,884	\$ 767,882	\$0
Ventura	\$8,491,905	\$ 8,491,905	\$0
Yolo	\$2,724,069	\$2,225,418	\$0

<sup>\*</sup> Indicates the county has not submitted a final ARER for FY 2022-23. The FY 2021-22 prudent reserve amount is shown.

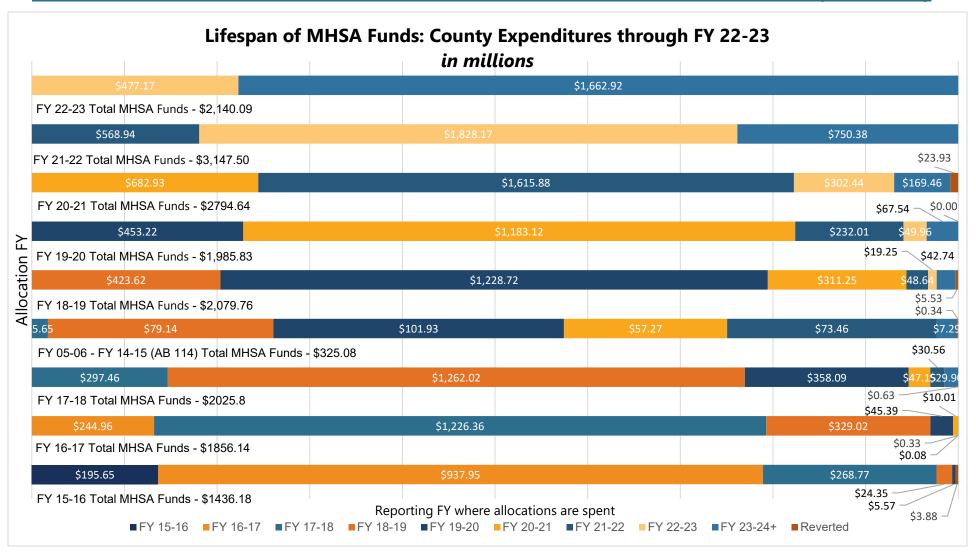
<sup>20</sup> Prudent Reserve ending balance as reported on FY 2022-23 ARER.

<sup>\*\*</sup> Indicates the county has not submitted a final ARER for FY 2022-23 or FY 2021-22. The FY 2020-21 prudent reserve amount is shown.

# APPENDIX 3: LIFESPAN OF MHSA FUNDS, INCLUDING REVERSION AMOUNTS (HIGH LEVEL)



## **APPENDIX 4: LIFESPAN OF MHSA FUNDS, INCLUDING REVERSION AMOUNTS (DETAILED)**



#### Notes:

- Appendix 2 contains year-by year details on total MHSA allocations, when those allocations were spent, and how much funding was reverted.
- Total MHSA Funds equals total funds distributed by the State Controller's Office to counties from July to June of each FY plus interest, as reported on the MHSA Annual Revenue and Expenditure Report. Total MHSA expenditures are reported by counties on the MHSA Annual Revenue Expenditure Reports and accepted by DHCS. This amount equals the sum of CSS, PEI, and INN expenditures funded with MHSA dollars. The Reporting FY is defined as the current fiscal year that is being reported. The Allocation FY is defined as the year the funding is received. The spending of allocated funds can occur over a span of Reporting FYs. Large counties have three years to spend funds. Small counties have five years to spend funds.
- With the passage of Chapter 38, Statutes of 2017 (AB 114), DHCS reverted and reallocated approximately \$411.1 million to counties.
- The first graphic shows a chronological timeline of the allocated funds expended each fiscal year. About 80% of each allotment of annual funds is spent within two fiscal years of expenditures.
- The second graphic shows a high-level overview of which allocated FY funds are utilized to cover each FY expenditure based on a reversion timeline.
- Appendices 3 and 4 show the funds subject to Reversion as of July 1, 2023. The October 2023 Reversion Report can be found <a href="here">here</a>.

## APPENDIX 5: DEPARTMENT OF VETERANS AFFAIRS ADMINISTRATIVE FUNDS

#### Alameda

The Alameda CVSO will work with Swords to Plowshares to provide outreach, intake, and representation to vulnerable veterans with complex mental health benefit claims. They will remove legal barriers and increase access for veterans to VA Healthcare, monetary benefits, and housing assistance.

#### **Contra Costa**

Contra Costa CVSO will continue to contract with Contra Costa Television to produce a live, monthly call-in Television program entitled "Veterans' Voices." They will also provide outreach to senior veterans and veterans attending community colleges within the county. They will work with agencies, care providers, and housing facilities to develop a partnership in order to reach the veterans and dependents that reside within their county.

#### **Fresno**

The Fresno CVSO will attend multiple outreach events including stand downs, job fairs, VA Hospitals, and Vet Centers to identify and assist veterans in need of mental health services. They will refer veterans to the correct agency for support, acquire access to aid for high-risk veterans and assist the veteran in submitting their VA disability claims.

## **Imperial**

The Imperial CVSO will collaborate with the Imperial County Behavioral Health Services Department and the Yuma Veterans Center to provide mental health outreach services. They will expand their services to reach the underserved veterans to include justice-involved veterans, homeless veterans, and veterans who live in rural areas of the county.

## **Los Angeles**

The Los Angeles CVSO will collaborate with U.S. VETS to expand and strengthen the Outside the Wire program, which is a confidential and free program designed specifically for student veterans to provide comprehensive therapies and access to a network of qualified mental health professionals who can help veterans and their families manage the challenges a post-military transition can bring.

#### Monterey

The Monterey CVSO will pre-screen, counsel and advocate for veterans, reservists and guard members that have mental illness or substance abuse issues. Their outreach will focus on the Transitional Assistance Program, Veterans Treatment Court and stand downs.

#### Nevada

The Nevada CVSO, in partnership with Welcome Home Vets, will operate the Nevada County Veterans Outreach and Resource Program. They will educate all veterans and family members during their transition, link them to services, as well as improve the mental health and well-being of all veterans in Nevada County by offering free counseling.

#### **Orange**

The Orange CVSO will work with U.S. VETS and Veterans Legal Institute at local community colleges. Together they will offer several veteran and family related services, VA claim assistance, mental health services and legal aid.

#### Riverside

The Riverside CVSO will create an outreach team to partner with 10 local colleges, the USDVA Suicide Prevention Team, the Riverside County Department of Behavioral Health Outreach team, Veterans Legal Institute, California Superior Court (Veterans Treatment Court) and the Riverside County Department of Aging. Together they will provide mental health services, legal services, and transportation services to student, senior, and justice involved veterans.

#### San Bernardino

The San Bernardino CVSO will host a monthly free legal clinic. Working with Veterans Legal Institute, they will provide mental health related services to homeless and/or low-income veterans whose access to or maintenance of mental health treatment requires direct intervention of legal aid.

#### San Francisco

The San Francisco CVSO will work with Swords to Plowshares to provide outreach, intake, and free legal counseling and representation to vulnerable veterans with complex mental health benefit claims. They will remove legal barriers and increase access for veterans to VA Healthcare, monetary benefits, and housing assistance.

#### Santa Clara

The Santa Clara CVSO will hire a social worker to build partnerships with key staff from variety of local agencies, conduct proactive outreach to undeserved veterans (students, seniors and justice involved) and provide screening and case management to connect those veterans to benefits, services, and supports.

#### Solano

The Solano CVSO will maintain a Transitioning Assistance Program process with Travis Air Force Base to counsel and refer discharging service members. This program will provide outreach to county jails and provide support to the county Veteran Treatment Court. The office also supports their local stand down by participating in the area planning committee.

#### Sonoma

The Sonoma CVSO will collaborate with Legal Aid of Sonoma County, Veterans Resource Centers of America, and Santa Rosa Junior College. Veterans will have access to legal aid, housing assistance, case management, mental health screening and counseling, transportation, benefit screening, and enrollment services within the Santa Rosa Junior College Community.