# State of California Department of Health Care Services



## **American Rescue Plan Act**

Increased Federal Medical Assistance Percentage (FMAP) for Home and Community-Based Services (HCBS)

# Semi-Annual Reporting on HCBS Spending Plan Narratives

for

Federal Fiscal Year 2022-2023, Quarter 3

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## **OVERVIEW**

A variety of health and human services can be delivered through home and community-based services (HCBS), which comprise person-centered care delivered in the home and community. In turn, HCBS programs address the needs of people with functional limitations who need assistance with everyday activities, serving as a source of assistance to many individuals, including senior citizens, and those with physical disabilities and serious behavioral health conditions.

California's HCBS Spending Plan builds on the bold health and human services proposals that were anchored in <u>California's Comeback Plan</u>, by expanding on or complementing the proposals to achieve improved outcomes for individuals served by the programs. Historically, these proposals independently provided one-time investments to build capacity and transform critical safety net programs to support and empower Californians.

It is this tradition of investing in such programs and services that propels California's HCBS Spending Plan. Rooted in both the Olmstead Supreme Court decision of 1999 [(Olmstead v. L.C., 527 U.S. 581 (1999)] and in California's values of inclusion, access, and equity, California's HCBS Spending Plan manifests the state's deep and longstanding commitment to advancing the health and well-being of all in our state, promoting economic mobility, and overall social stability.

## **Enhanced Federal Funding Authorized by the ARPA**

On March 11, 2021, President Biden signed ARPA (Pub. L. 117 -2). Section 9817 of the ARPA provides qualifying states with a temporary 10 percentage point increase to the federal medical assistance percentage (FMAP) for certain Medicaid expenditures for HCBS programs from April 1, 2021 through March 31, 2022.

This law requires states to use the federal funds attributable to the increased FMAP to supplement, not supplant, existing state funds expended for Medicaid HCBS in effect as of April 1, 2021. In addition, states must use state funds equivalent to the amount of federal funds attributable to the increased FMAP to implement or supplement the implementation of one or more activities to enhance, expand, or strengthen HCBS under the Medicaid program.

States will be permitted to use the equivalent to the amount of federal funds attributable to the increased FMAP through March 31, 2025, on activities aligned with the goals of section 9817 of the ARPA and as listed in <a href="CMS">CMS" guidance</a>. Under ARPA, states can implement a variety of activities, including enhancements to HCBS services, eligibility, infrastructure, and reimbursement methodologies, to enhance, expand, or strengthen Medicaid HCBS.

## **Initial Submission of California's HCBS Spending Plan**

On July 12, 2021, the Department of Health Care Services (DHCS) submitted to the Center for Medicare and Medicaid Services (CMS) California's original Initial HCBS Spending Plan Projection and original Initial HCBS Spending Plan Narrative as to certain initiatives for Medicaid home and community-based services, consistent with the directives outlined in CMS' letter, "Implementation of American Rescue Plan Act of 2021 Section 9817," dated May 13, 2021 (State Medicaid Director Letter (SMDL) #21-003).

On September 17 and October 27, 2021, responsive to CMS' September 3 and October 26, 2021, feedback regarding certain initiatives and request for additional information, California submitted updates of the foregoing documents for CMS' review or approval. On January 4, 2022, CMS informed DHCS that the CA HCBS Spending Plan received conditional approval.

Notably, the enhanced federal funding provides California with an opportunity to make substantial investments in the programs that serve our most vulnerable population, which includes the aging, disabled, and homeless, and those with severe behavioral health needs. These investments further bolster the investments made in health and human services programs as part of the 2021 state budget that were designed to begin addressing the health, economic, and racial inequities that were exacerbated by the COVID-19 pandemic. Collectively, these investments chart a path to a system where social services—such as housing supports, food, and childcare—are linked to the health and behavioral health services. These services are person -centered, they will help address the social, cultural, and linguistic needs of the individuals they serve. Finally, these proposals independently help bolster critical safety net programs that support and empower Californians.

#### Regular Reporting on California's HCBS Spending Plan

CMS requires participating states to report regularly, by way of quarterly fiscal reports and semi-annual narratives, that the state has implemented and/or intends to implement activities to enhance, expand, or strengthen HCBS under the Medicaid program, to demonstrate that the state is supplementing, but not supplanting, existing state funds expended for Medicaid. (See SMDL-#21-003-at-https://www.medicaid.gov/federal-policy-guidance/downloads/smd21003.pdf and SMDL #22-002-at https://www.medicaid.gov/federal-policy-guidance/downloads/smd22002.pdf.

This multi-department report on California's HCBS Spending Plan updates CMS on the remaining initiatives in the following five categories of services:

- ❖ Workforce: Retaining and Building Network of HCBS Direct Care Workers
- HCBS Navigation
- HCBS Transitions
- Services: Enhancing HCBS Capacity and Models of Care
- HCBS Infrastructure and Support

As noted in the initial submission, California's HCBS Spending Plan reflects stakeholder feedback, having incorporated suggestions from advocates, providers, consumers, caregivers, community-based organizations, managed care plans, and foundations. The state's Spending Plan also reflects priorities from the state Legislature. Further, the initiatives included in this Spending Plan will be sustained through many ongoing investments, reflecting the collective vision of the state and its stakeholders.

## CATEGORIES OF SERVICES AND HCBS SPENDING PLAN INITIATIVES

# **Workforce: Retaining and Building Network of Home and Community-Based Direct Care Workers**

Critical to all endeavors to expand home- and community-based services is a robust direct care workforce. The state recognizes this workforce's cultural and linguistic strengths as valuable and finds it serves as a model as the state develops this network. Without an investment in the state's workforce, the HCBS initiatives and services discussed later in this document would not be viable.

In addition, turnover among the workforce who are directly involved with consumers prevents the development of trusting relationships and causes instability in services for the consumer. Targeted investments are needed to recruit, train, and retain a network of highly skilled workers to improve consumer experience and outcomes.

These proposals work to expand workforce supply and HCBS provider types, including homeless service workers; providers of HCBS wrap services to keep people in their homes and community; and home-based clinical direct care. In addition, these proposals will increase training, ensuring a skilled and linguistically and culturally responsive workforce, while supporting a career ladder that allows HCBS workers to develop their skills and training.

#### Initiatives include:

- In Home Supportive Services (IHSS) Career Pathways
- Direct Care (Non-IHSS) Workforce Training and Stipends
- ❖ IHSS HCBS Care Economy Payments
- ❖ Non-IHSS HCBS Care Economy Payments
- Increasing Home and Community-Based Clinical Workforce
- Providing Access and Transforming Health (PATH) funds for Homeless and HCBS Direct Care Providers
- Traumatic Brain Injury (TBI) Program

#### **IHSS Career Pathways**

Funding: \$295.1M enhanced federal funding (\$295.1M TF) [One-Time] Lead Department(s): California Department of Social Services (CDSS) with DHCS

#### A. Overview

Through this initiative, CDSS will provide one-time incentive payments to providers for completion of training and/or to incentivize providers working for IHSS recipients with complex care needs in the areas of their training.

The training opportunities will be voluntary and include, but not be limited to, learning pathways in the areas of general health and safety, caring for recipients with dementia, caring for recipients with behavioral health needs, and caring for recipients who are severely impaired.

The objectives of the learning pathways include promotion of recipient self-determination principles and of the recipient and provider; the advancement of health equity and reduced health disparities for IHSS recipients; and assisting in the development of a culturally and linguistically competent workforce – to meet the growing racial and ethnic diversity of an aging population increasing IHSS provider retention to maintain a stable workforce, for the improvement of the health and well-being of IHSS recipients (including quality of care, quality of life, and care outcomes), and to ensure meaningful collaboration between an IHSS recipient and provider regarding care and training.

CDSS will determine the process by which any required contracting and payment to identified training programs occurs. Efforts will also be made to ensure specialized trainings are linked to existing career pathways, licensing, and certification to further expand IHSS providers' opportunities for career advancement.

County IHSS programs and/or IHSS Public Authorities will provide outreach to providers regarding training opportunities, assist interested providers to connect with training, track completion of training, and issue stipend payments, as well as any other identified administrative activities. Additionally, Public Authority registries should be enhanced to capture completed training pathways for registry providers.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

CDSS worked with stakeholders in the summer of 2021 to define career pathways and program objectives. The State, through Assembly Bill 172, added Welfare & Institutions Code (W&IC) section 12316.1 to administer the Career Pathways Program for the IHSS providers. It outlines a pilot project for the Career Pathways Program that will be implemented by no later than September 1, 2022 and remain operative until March 31, 2024. Providers who have completed provider enrollment and are eligible to work for a recipient, including registry and emergency backup providers, may participate in the Career Pathways Program. Providers will be paid for the hours they spend in training; those who successfully complete coursework in their selected career pathway and those who then apply the coursework to the IHSS programs will be eligible to receive incentive payments.

CDSS held three public listening sessions with IHSS providers, recipients, and advocates to discuss the IHSS Career Pathways Program and obtain feedback in December 2021, January 2022, and March 2022.

On March 11, 2022, CDSS released a Request for Proposal (RFP) to competitively bid training vendor services. Bidders were required to submit their proposals by April 29, 2022. Currently, CDSS is in the process of evaluating the bids and anticipates releasing the Intent to Award in June 2022.

In addition to seeking training vendor services through the RFP, CDSS is in discussions with Counties and Public Authorities to seek additional training courses. CDSS anticipates classes will be provided in multiple formats, including online, hybrid, in-person, and in multiple languages. CDSS is pursuing two additional contracts. The first contract is with a vendor to provide career coaching and support for program participants, marketing, and outreach, and tracking of program information and data. CDSS is still in the process of finalizing this contract. The second contract is with High Road Alliance for consulting services to identify and build career ladders related to the established career pathways. This contract has been executed.

Payments to providers will be issued through the IHSS automated system, known as the Case Management, Information and Payrolling System (CMIPS). CGI Technologies and Solutions, the vendor who maintains and operates the CMIPS on behalf of the State, is in

the process of implementing system changes to the CMIPS in order to process the additional timesheets and incentive payments for the Career Pathways Program. System changes will be completed prior to the program's implementation.

The Career Pathways Pilot Program will be implemented no later than September 1, 2022, and remain operative until March 31, 2024.

## Direct Care Workforce (non-IHSS) Training and Stipends

Funding: \$150M enhanced federal funding (\$150M TF) [One-Time]
Lead Department(s): California Department of Aging (CDA), with DHCS, CDSS,
Department of Health Care Access and Information (HCAI), formerly the Office of
Statewide Health Planning and Development (OSHPD)

#### A. Overview

To improve care quality, respond to severe worker shortages in the sector, and prevent unnecessary institutionalization, training and stipends will be available to the Direct Care Workforce (non-IHSS) that provides services to Medicaid participants in a range of home and community-based settings. These training and stipends for workers of the Direct Care Workforce (non-IHSS), who serve people participating in Medicaid and receiving services to remain living in the home and community and avoid institutions, will improve the skills, stipend compensation, and retention of the direct care workforce sector that is either employed by Medicaid HCBS waiver programs (e.g., CBAS, MSSP, PACE) or delivering the direct care services to Medicaid participants who are referenced in Appendix B.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

California Department of Aging's (CDA) Non-IHSS Direct Care Workforce program is referred to as California GROWs (Growing a Resilient Outstanding Workforce in the Home and Community).

<u>Program Framework</u>: California GROWs will include a two-pronged approach to training and incentives:

- 1. Leverage the IHSS Career Pathways Program enabling access to the curriculum offered through the IHSS training pathways, including stipends to participate. Non-IHSS workers will have access to this curriculum, as well as the stipend payments, via the CalGROWs program beginning in January 2023.
- 2. CalGROWs Innovation Fund: The CalGROWs Innovation Fund will supplement the IHSS Career Pathways program with innovations in training, curriculum, and workforce retention initiatives. Organizations will have the opportunity to apply for at least \$55 million in funding to develop curriculum or administer training that meet the specialized

and culturally competent needs of California's home and community-based Direct Care Workforce. CDA executed a contract with a third-party administrator for the CalGROWs program in September 2022. The CalGROWs Innovation Fund application period opened on November 7, 2022 and closed on December 2, 2022. Applicants were required to offer both training and incentives in their programs. Notices of awards will be released no later than January 31, 2023. Successful applicant projects will begin no later than March 1, 2023.

<u>Target Population</u>: The target population will include non-IHSS Direct Care Workers providing direct support to Medi-Cal recipients in the home and community, including home care aides, social workers, personal care assistants, activities coordinators, care coordinators, transportation providers, among others.

<u>Stakeholder Engagement</u>: Through the support of a consultant, the CDA has engaged providers, workers, and subject matter experts in developing and refining the program concept.

<u>Vendor/Third Party Administrator</u>: CDA is in the process of executing a contract with a vendor to act as Third-Party Administrator for the training and stipends program, as well as the CA GROWs Innovation Fund. CDA and the consultant conducted a survey of direct care workers to inform the design of the program. The survey was conducted in July 2022, and more than 600 survey responses were received. The survey responses were used to inform the design and guidelines of the Request for Applications (RFA) for the CalGROWs Innovation Fund that went live on November 7, 2022.

## **IHSS HCBS Care Economy Payments**

Funding: \$165.79M enhanced federal funding (\$295M TF) [One-Time] Lead Department(s): CDSS

#### A. Overview

The IHSS HCBS Care Economy Payments are a one-time incentive payment of \$500 to each current IHSS Provider that provided IHSS to program Recipient(s) for a minimum of two months between March 1, 2020, and March 31, 2021. The payment will be issued through the IHSS automated system, known as the Case Management, Information and Payrolling System (CMIPS), and will focus on payment for retention, recognition, and workforce development.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

CGI Technologies and Solutions, the vendor that maintains and operates CMIPS on behalf of the State, designed and implemented system changes to the CMIPS in order to process the one-time IHSS HCBS Care Economy Payment. A newly created special transaction type, known as the Provider One Time Payment, was used to pay out the Care Economy Payment. Notices were emailed to all IHSS Providers informing them of the upcoming IHSS Care Economy Payment. Paper letters were mailed to Providers that did not have an email address. Each notice included the qualifications required to receive the payment.

The one -time payment was in January 2022 to 574,730 providers. Some additional payments were issued for IHSS Providers who were found eligible since the payments were issued in January.

### Non-IHSS HCBS Care Economy Payments

Funding: \$6.25M enhanced federal funding (\$12.5M TF) [One-Time] Lead Department(s): DHCS, with CDA

#### A. Overview

This funding would provide a one-time incentive payment of \$500 to each current direct care, non-In-Home Supportive Services (IHSS) provider of Medi-Cal home and community-based services during the specific timeframe of at least two months between March 2020 and March 2021. Providers eligible for this incentive payment are currently providing, or have provided, the services listed in Appendix B of the SMDL #21-003, including, but not limited to, Personal Care Services (PCS), homemaker services, and Case Management.

This proposal will expand access to providers and could increase retention of current providers, covering 25,000 direct care HCBS providers in the Multipurpose Senior Services Program Waiver (MSSP), Community Based Adult Services program (CBAS), Home and Community-Based Alternatives (HCBA) Waiver, Assisted Living Waiver (ALW), HIV/AIDS Waiver, Program of All-Inclusive Care for the Elderly (PACE), and the California Community Transitions program (CCT), and would focus on payment for retention, recognition, and workforce development. This effort can help alleviate financial strain and hardships suffered by California's HCBS direct care workforce, which were exacerbated by the COVID -19 Public Health Emergency (PHE). The PHE has worsened the direct care workforce shortage, driven by high turnover, and limited opportunities for career advancement. This proposal, coupled with California's other proposals, can lead to a more knowledgeable, better trained, and sufficiently staffed HCBS workforce to provide high-quality services.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

DHCS plans to start distributing payments between April through June of 2023. DHCS will release additional information to stakeholders, including the process to apply for the incentive payment, between January through March of 2023. The information will be sent directly to stakeholders and posted on DHCS' webpage.

## **Increasing the Home and Community Based Clinical Workforce**

Funding: \$75M enhanced federal funding (\$75M TF) [One-Time] Lead Department(s): HCAI, with DHCS, California Department of Public Health (CDPH), CDA

#### A. Overview

The goal of the HCAI HCBS Spending Plan Initiative is to increase the HCBS clinical workforce of Home Health Aides (HHAs), Certified Nurse Assistants (CNAs), Licensed Vocational Nurses (LVNs), and Registered Nurses (RNs); and to increase racial and language diversity; access to health services in rural communities, for children with complex medical conditions and individuals with disabilities; and access to geriatric care for aging adults for the Medi-Cal population.

To attain this goal, HCAI is working with a consulting firm to develop and execute a contract. Once a contract is in place, the consulting firm will conduct needs assessment and stakeholder engagement to identify data needs and gaps, and to inform and develop HCBS clinical workforce objectives, recommendations, proposed timelines, and project implementation plan.

HCAI has contracted with a consultant, effective November 1, 2021, to conduct a needs assessment and assist with the design and development of initiatives or programs to increase the HCBS clinical workforce.

B. Quarterly Report for Quarter 3 of FFY 2022-2023

#### Activities

- August 26, 2021 HCAI conducted a HCBS Spending Plan Cross Department kickoff meeting with CDA, CDPH, and DHCS to coordinate among state agencies regarding the HCBS project goal related to increasing clinical workforce, to start identifying data needs and other stakeholders, and identify next steps across departments.
- HCAI will continue to engage other departments when doing the stakeholder engagement and data needs analysis.

CA HCBS Spending Plan Semi-Annual Narratives for Q3 of FFY 2022-2023

- November 12, 2021 HCAI informed all potential stakeholders about the HCBS initiative and encouraged them to participate in upcoming interview and design and development sessions.
- February 10, 2022 Based on stakeholder feedback, Consultant presented HCAI with a list of twelve recommendations for programs or initiatives to increase the clinical workforce. HCAI prioritized these recommendations, considering programs or initiatives to implement in the near term and those that require a longer period to build. To validate HCAI's priorities, stakeholders were surveyed.
- March 2, 2022 HCAI approved a final list of prioritized recommendations. The top recommendations are:
  - o Fund low-income student's expenses and wrap-around support and/or services.
  - Fund new and existing staff bonuses and stipends.
  - o Develop career pathways and pipelines.
  - Target outreach in shortage areas and in diverse communities.
  - Fund programs that support upskilling and mentorship.
  - Develop campaigns that increase awareness about the valuable work of HHAs and CNAs.
  - Develop programs and stipends that increase the pool of instructors and faculty in clinical training sites.
- Meetings continue with a variety of stakeholders whose programs align with HCAIs prioritized recommendations.
- March 18, 2022 a meeting was held with an organization that proposed a new threeyear program to increase the CNA and HHA workforce.
- April 22, 2022 Met with an adult education consortium to discuss opportunities to increase the health instructor pool for CNA and HHA training programs.
- May 15, 2022 Met with the Dean of a California Community College to discuss their pilot program that offers RN and Advanced Practice Nursing students an opportunity to become instructors.
- June 3, 2022 received a proposal from an organization that proposed a new four-year program to increase the LVN and RN workforce that includes the opportunity for CNAs and HHAs to upskill in these roles. HCAI is currently reviewing this opportunity.
- August 18, 2022 HCAI received joint proposals from two California adult schools to increase the number of CNA seats and instructors in their CNA programs.

- September 2, 2022 HCAI released a Request for Information (RFI) for potential programs based around increasing the CNA/HCBS workforce.
- October 7, 2022 RFI closes with 14 total responses, RFI evaluation period begins.
- October 25, 2022 In light of CMS' inquiries about previous HCBS activities that might increase the institutional workforce, HCAI realigned those, and they are no longer part of the HCBS Initiative.
- November 23, 2022 HCAI leadership reviewed RFI responses and their alignment with HCAI's goals and prioritized recommendations. Next steps include detailed discussions with top respondents to determine potential for further development.

#### Program Implementation

HCAI has executed a three-year grant agreement with LeadingAge California that will award a total of \$11M in HCBS funding to support The Gateway-In Project. This program aligns with HCAIs workforce priorities and will:

- Add 2,700 CNA and HHA students.
- Add 10 new clinical training sites across throughout the state that funds student tuition.
- Supports low-income students through wrap-around services that include transportation, education materials, career-coaching, and provide English as a second-language education.
- The Grant Agreement was effective June 15, 2022, and we anticipate that the first release of funds will occur in August 2022. (This actual expenditure will be reflected as an adjustment in the Q2 FFY 2022-2023 update.)
- The grantee will submit an interim report on the activities by December 1, 2022.

#### Consultant Contract

- Consultant contract ended on October 31, 2022.
- HCAI's Spending Plan for Q3 FFY 22-23 was adjusted to reflect an internal reconciliation of invoices submitted by our consultant.

## Providing Access and Transforming Health (PATH) Funds for Homeless and HCBS Direct Care Providers

Funding: \$50M enhanced federal funding (\$100M TF) [One-Time]

Lead Department(s): DHCS, with CDSS and HCAI

#### A. Overview

PATH funds will support a multi-year effort to shift delivery systems and advance the coordination and delivery of quality care and services authorized under DHCS' Section 1115 and 1915(b) waivers. California is proposing a significant expansion of the homeless system of care that will create over 2,000 direct service jobs for those providing services to homeless and formerly homeless individuals through investments in California Department of Social Services programs.

Additionally, Medi-Cal is planning to expand Enhanced Care Management (ECM) and long-term services and supports statewide through CalAIM Community Supports (formerly known as In Lieu of Services (ILOS)). To successfully implement these new investments, local governments and community-based organizations will need to recruit, onboard, and train a new workforce. In particular, there is a need for a workforce with experience/ expertise in working with the disabled and aging populations. Funding will support outreach efforts to publicize job opportunities, workforce development strategies to train staff in evidenced based practices, implement information technology for data sharing, and support training stipends. Funds will also support ECM and Community Supports provider capacity building (e.g., workflow development, operational requirements and oversight) and delivery system infrastructure investments (e.g., certified EHR technology, care management document systems, closed-loop referrals, billing systems/services, and onboarding/enhancements to health information exchange capabilities).

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

DHCS has submitted the operational protocols for the PATH program to CMS for review.

The activities funded in this initiative are foundational to the successful implementation of Enhanced Care Management and Community Supports, such as Housing Support and Navigation Services, Respite Services, Day Habilitation Programs, Community Transition Services, Personal Care and Homemaker Services, and Environmental Accessibility Adaptions, by building further capacity and infrastructure. The services are being implemented in California's Medi-Cal Managed Care Delivery System, with the goal of implementing Managed Long Term Services and Supports statewide in 2027.

In Q2 of FY 2022-2023, DHCS began the process for applications for the PATH Capacity and Infrastructure, Transition, Expansion and Development (CITED) Initiative Round 1 Application. In total, 237 applications were received, for a total request of \$552,379,121. DHCS is in the process of finalizing review and approvals and plans to announce awardees in early 2023. Grantee award notification and funding distribution will begin in Q3 FY 2022-2023.

## Traumatic Brain Injury (TBI) Program

Funding: \$5M enhanced federal funding (\$5M TF) [One-Time] Lead Department(s): Department of Rehabilitation (DOR)

#### A. Overview

The DOR Traumatic Brain Injury (TBI) Program provides five core services designed to increase independent living skills to maximize the ability of individuals with TBI to live independently in a community of their choice. These core services are also preventative as many TBI survivors who do not have access to a network of services and supports are at a higher risk of chronic homelessness, institutionalization, imprisonment, and placement in skilled nursing facilities due to an inability to perform activities of daily living and impaired emotional regulation. State law requires that 51% of the individuals served in the TBI program must be Medi-Cal recipients.

The HCBS Expanding TBI Provider CapacityProposal will expand the capacity of existing TBI sites and stand up new TBI sites in alignment with HCBS surrounding transition and diversion through community reintegration, personal care services through supported living services, and other supportive services to improve functional capabilities of individuals with TBI.

The proposal includes funding to expand capacity of six existing TBI sites and to award up to six (6) additional TBI sites in unserved/underserved areas.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

DOR issued a Request for Application (RFA) for the selection of California TBI Program sites under California Welfare and Institutions Code (WIC) section 4357.1, with a term of April 1, 2022, through June 30, 2024. Nine qualified applicants applied to the RFA, and the highest ranking six were determined to be California's TBI Program Sites to receive state funding.

All nine applicants that responded to the RFA were awarded contracts utilizing the HCBS Spending Plan funding. This includes the six (6) state funded TBI Program Sites to expand their capacity and three (3) new HCBS TBI Program Sites in underserved/underserved

areas. All nine (9) TBI Program Sites will use HCBS Spending Plan funding to serve underserved/unserved areas beginning April 2, 2022, for encumbrance or expenditure until March 31, 2024. Program contracts identify underserved/unserved geographic areas and target populations they will serve.

Through an additional RFI process, DOR awarded HCBS Spending Plan funding to three additional TBI sites in unserved/underserved areas beginning July 1, 2022, for encumbrance or expenditure until March 31, 2024. In total, there are six TBI Program sites that are funded solely through the HCBS Spending Plan initiative and six TBI Program State sites that receive a combination of state and HCBS Spending Plan funding.

In August 2022, DOR hired a staff position to support the TBI Program HCBS Spending Plan and the 12 contracts funded to provide direct services. The HCBS Spending Plan TBI Program is anticipated as a one-time investment to build the capacity of TBI service providers to serve individuals with a TBI. TBI services will be provided on-going through WIC section 4357.1 and new funding sources.

DOR negotiated HCBS Spending Plan contracts with nine organizations that have demonstrated the ability to provide TBI services through the state funded TBI RFA process effective April 1, 2022.

DOR issued an RFI to select up-to three additional organizations to serve underserved/ unserved geographic regions and target populations in May 2022. DOR awarded HCBS Spending Plan funding to three organizations to serve individuals with TBI in underserved/ unserved geographic regions with awards beginning July 2022.

Beginning July 2022, DOR has 12 HCBS Spending Plan funded TBI Program sites in California.

## **Home and Community Based Services Navigation**

To improve access to HCBS, these HCBS Navigation initiatives work to development a variety of statewide HCBS navigation systems, including screening and assessment tools, referral and navigation systems, coordination of services, and outreach campaigns.

HCBS Navigation Initiatives include:

- ❖ No Wrong Door System/Aging and Disability Resource Connections (ADRCs)
- ❖ Dementia Aware and Geriatric/Dementia Continuing Education
- ❖ Language Access and Cultural Competency Orientations and Translations
- CalBridge Behavioral Health Pilot Program

## No Wrong Door/Aging and Disability Resource Connections (ADRCs)

Funding: \$5M enhanced federal funding (\$5M TF) [One-Time]

Lead Department(s): CDA, with DHCS, DOR

#### A. Overview

California is establishing a state-wide "No Wrong Door" system (or Aging and Disability Resource Connections), so the public can easily find information, person-centered planning, and care management for older adults and adults with disabilities across the range of home and community services provided by health plans (i.e., CalAIM "In Lieu of Services"/Community Supports) community-based organizations (CBOs), homeless Continuums of Care, and counties. This investment supports the interoperability between the proposed AD RC technology and data systems with CBOs, health plans, and counties in line with the CalAIM goals for statewide Managed Long -Term Services and Supports for all Californians participating in Medi -Cal and with the new Office of Medicare Innovation and Integration.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

CDA is in the process of developing a statewide client relationship management (CRM) system that will be used by all of the states Aging and Disability Resource Connection (ADRC) programs. The system will allow for statewide reporting on ADRC activities, ad hoc reporting and self-service functionality, and reduced system maintenance costs. CDA is currently completing system mapping and alternatives analysis. CDA plans to send a contract solicitation in January/February 2023, with a projected award date of May/June 2023.

## Dementia Care Aware and Geriatric/Dementia Continuing Education

Funding: \$25M enhanced federal funding (\$25M TF) [One-Time]

Lead Department(s): DHCS, with HCAI, CDPH

#### A. Overview

The state budget addresses the recommendations put forward by the Governor's Task Force on Alzheimer's Prevention and Preparedness. This Spending Plan makes additional investments to further this work by screening older adults for Alzheimer's and related dementias, to ensure early detection and timely diagnosis, while also connecting individuals and families to community resources.

The aim of Dementia Care Aware are to develop an annual cognitive health assessment that identifies signs of Alzheimer's disease or other dementias in Medi-Cal beneficiaries; to develop provider training in culturally competent dementia care; to develop a referral

protocol on cognitive health and dementia for Medi-Cal beneficiaries, consistent with the standards for detecting cognitive impairment under the federal Medicare Program and the recommendations by the American Academy of Neurology, the California Department of Public Health's Alzheimer's Disease Program, and its ten California Alzheimer's Disease Centers (CADCs).

The aim of Geriatric/Dementia Continuing Education, for all licensed health/primary care providers, is to make continuing education in geriatrics/dementia available to all licensed health/primary care providers, in partnership with Department of Consumer Affairs and Department of Health Care Access and Information (HCAI), formerly the Office of Statewide Health Planning and Development (OSHPD), by 2024. This education of current providers complements the Administration's geriatric pipeline proposals for future providers; it is needed to close the gap between current health professionals with any geriatric training and the rapidly growing and diversifying 60-plus population.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

During this reporting period, DHCS worked with our Dementia Care Aware initiative contractor, University of California San Francisco (UCSF), to develop a Cognitive Health Assessment (CHA) training using evidence-based tools. In July 2022, Dementia Care Aware launched this web-based training for Medi-Cal providers on team-based use of the CHA which provides Continuing Education Credits (CECs) for several provider types, including Continuing Medical Education (CME) and Maintenance of Certification (MOC) credit for physicians, and Marriage and Family Therapists (MFTs) credit for Licensed Professional Clinical Counselors (LPCCs), Licensed Clinical Social Workers (LCSWs), Marriage & Family Therapists (LMFTs) and Licensed Educational Psychologists (LEPs). To assist with next steps in evaluation and care planning with patients, Dementia Care Aware has launched an education series including monthly webinars and ECHO (virtual case conference) series. Since August 2022 we have conducted five monthly webinars and four ECHO sessions. The monthly webinar series provides all CECs listed above, and the ECHO series provides (CME) credit for physicians.

UCSF has continued to improve the <u>Dementia Care Aware</u> website with links to videos of past webinars and links to provider and patient/caregiver resources for clinical and social support services, respectively, for people living with dementia. DHCS has been in discussion with UCSF on further website improvements such as expanded content, improved ease of use for people living with dementia and their caregivers, primary care teams, and people interested in learning more about the program. The website allows interested parties to sign up and be part of a mailing list to receive Dementia Care Aware news, events, and educational offerings. UCSF has also stood up a support page that allows providers to submit clinical and operational questions and get a response in 48 hours as part of practice support for the CHA.

Dementia Care Aware's Clinical Advisory Board (CAB), comprised of key stakeholders including members from primary care provider organizations, community-based organizations, and dementia experts from UC campuses, the California Alzheimer's Disease Centers, the CDPH's Alzheimer's Disease Program, and the Alzheimer's disease and Related Disorders Advisory Committee of California Health and Human Services (CalHHS), has continued to meet monthly since July 2022, with ongoing meetings scheduled throughout the duration of the project. DHCS has updated many stakeholder groups on our progress implementing Dementia Care Aware; including presenting at the DHCS Medi-Cal Managed Care Plans Medical Directors' Meetings on July 14, 2022, and October 13, 2022; the MLTSS and Duals Stakeholder Workgroup on August 18, 2022; the Duals Integration Plan Workgroup on September 8, 2022; and the California Medicare Advantage Roundtable on October 26, 2022.

During this reporting period, UCSF built their initial provider outreach strategy by coordinating outreach efforts across key partners [Alzheimer's Association, University of California San Diego, University of California Los Angeles (UCLA), University of California Irvine (UCI), California State University Fresno, Harbor-UCLA, and Sensis] to enhance provider engagement. The key outreach steps include, but are not limited to, identifying providers and practices that serve beneficiaries experiencing disparities in dementia assessment and care, creating standardized communication materials, building messaging channels to engage stakeholders, and networking strategies to engage leadership and potential learners from key organizations. Dementia Care Aware also developed a program evaluation plan which includes quantitative data collection from partner sites and qualitative focus groups. The qualitative focus group strategy is in progress and will be submitted by the end of this quarter.

Planned activities for 2023 include UCSF submitting a report to DHCS on training completion and feedback, any available stakeholder interview data, and practice support activities. This report will be submitted in January 2023. Also planned is the launch of a Dementia Care Aware "warm-line" for provider support during regular clinic hours and development and implementation of a provider toolkit are other key deliverables for 2023.

Dementia Care Aware will also continue making website improvements and improving and updating training based on feedback in Q3. In addition to monthly webinars, UCSF will be launching 30-minute podcasts covering education topics on clinical care related to screening and dementia, real world examples, and conversations with community experts. These monthly podcasts will be shared via various audio platforms and provide an opportunity to get CECs and CMEs. The initiative will also conduct interviews with Medi-Cal providers on implementation constraints for the Dementia Care Aware CHA and toolkit in 2023. The findings from these interviews will be used to iterate and improve the CHA and toolkit.

## Language Access and Cultural Competency Orientations and Translations

Funding: \$27.5M enhanced federal funding (\$45.8M TF), \$10M GF Ongoing

Lead Department(s): DDS

#### A. Overview

COVID-19 highlighted the continued need to assist families of children who are regional center consumers from underserved communities to navigate systems – to improve service access and equity and meet basic needs. The budget includes funding for language access and cultural competency orientations and translations for regional center consumers and their families. This additional investment may be used for identification of vital documents for translation, regular and periodic language needs assessments to determine threshold languages, coordination and streamlining of interpretation and translation services, and implementation of quality control measures to ensure the availability, accuracy, readability, and cultural appropriateness of translations.

### B. Quarterly Report for Quarter 3 of FFY 2022-2023

On April 6, 2022, Department of Developmental Services (DDS) issued a directive to regional centers to develop Language Access and Cultural Competency Plans that include assessments, engaging with and listening to individuals and families from diverse communities, measurements of outcomes and progress reports. Focus of the funding is for regional centers to improve consumer and family experience and to facilitate more consistent access to information and services for multi -lingual, monolingual, and diverse cultural groups. Regional center plans were submitted to DDS in June 2022. Once approved by DDS, regional center Language Access and Cultural Competency Plans will be available on their website. DDS is monitoring progress on stated goals, objectives, and activities. DDS will provide technical assistance as needed after review of semi-annual reports due in December 2022.

Funding beyond March 2024 is included in the multi-year budget plan.

## CalBridge Behavioral Health Pilot Program

Funding: \$40M enhanced federal funding (\$40M TF) [One-Time]

Lead Department(s): DHCS

#### A. Overview

The CalBridge Behavioral Health (BH)Pilot Program provides grants to acute care hospitals to support hiring trained behavioral health navigators in emergency departments to screen patients and, if appropriate, offer intervention and referral to mental health or substance use disorder programs. Applicants will include general acute care hospitals or health systems, hospital foundations, or physician groups. The funding would also support technical assistance and training for participating emergency departments and support for the Department of Health Care Services (DHCS) to administer the program.

While CalBridge is not a new program, the proposed funding is dedicated to the CalBridge BH Navigator Program with new activities (expanding the role of the navigator to better address mental health conditions as well as substance use disorders (SUDs)), new services (covering the costs for hospitals already participating in CalBridge to add a new navigator and expand hours of coverage or patients served), and new grantees (expanding CalBridge to hospitals that have not yet participated).

While the funding will affect services that are not themselves included in the State Plan services listed in Appendix B, such affected services are nonetheless directly related to the services listed in Appendix B. Specifically, BH Navigators in emergency departments provide screening, brief assessments, and referral to ongoing SUD and mental health treatments on release from the emergency department , all of which fall into and count among the rehabilitative services identified in Appendix B. While the services of the BH Navigators are not billable as rehabilitative services, they are serving to enhance and strengthen HCBS in Medicaid, by identifying patients who could benefit from rehabilitative treatment (both MH and SUD treatment) and then helping the patients access those services.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

To date, the CalBridge BH Navigator Program has been successful in granting the HCBS funds dedicated to this program. A total of \$26.7 million has been distributed to 223 hospitals throughout California through September 2022. Of the 223 hospitals that received awards, 32 new hospitals were funded that had not yet participated in CalBridge through the Behavioral Health Prevention Plan (BHPP), and 191 hospitals already participating in CalBridge, are implementing new services covering the costs to add a new navigator and expand hours of coverage or patients served.

## **Home and Community-Based Services (HCBS) Transitions**

The HCBS Transition initiatives expand and enhance community transition programs to additional populations or settings and facilitate individuals transitioning from an institutional or another provider -operated congregate living arrangement (such as a

homeless shelter) to a variety of community -based, independent, living arrangements. The proposals include transitions from skilled nursing facilities to home or assiste d living environments, preventing long-term care placements, transitions from homeless to housed, transitions from incarceration to home or residential programs, and diversion for those at risk of incarceration because of their health care (primarily behav ioral health) needs.

These HCBS initiatives invest in reducing health disparities among older adults, people with disabilities, and homeless individuals. They include initiatives to test alternative payment methodologies or the delivery of new services — that are designed to address social determinants of health and inequities. These new services may include housing-related supports, such as one-time transition costs, employment supports, and community integration as well as providing more intensive care coordination for individuals with significant socioeconomic needs.

#### HCBS Transition Initiatives include:

- Eliminating the Assisted Living Waiver Waitlist
- Enhanced Transition Service Bundles for Laguna Honda Hospital Residents
- Housing and Homelessness Incentive Program
- Community Care Expansion Program

## **Eliminating Assisted Living Waiver Waitlist**

Funding: \$85M enhanced federal funding (\$255M TF), \$38M Ongoing Lead Department(s): DHCS

#### A. Overview

California's Assisted Living Waiver (ALW) is a Medicaid HCBS waiver program, authorized in §1915(c) of the Social Security Act. ALW is designed to assist Medi -Cal beneficiaries to remain in their community as an alternative to residing in a licensed health care facility. Adding 7,000 slots to ALW will help in the effort to eliminate the current ALW waitlist while furthering the vision of the Master Plan for Aging. The ALW capacity is 5,744 slots; of which 5,620 were filled as of May 1,2021. There were approximately 4,900 beneficiaries on the waitlist as of May 1, 2021, and an additional 1,300 beneficiaries approved for enrollment in the ALW but waiting for an available assisted living facility placement to complete enrollment. The proposed addition of 7,000 slots will enable DHCS to provide sufficient ALW capacity to enroll all waitlisted beneficiaries and to clearpending enrollments while still providing a cushion for continued growth.

DHCS does not plan on modifying services offered to ALW clients in the current <u>CMS-approved ALW</u>. Current services align with Appendix B of the SMDL #21-003 for Section 1915(c), listed under HCBS authorities. Current ALW services include:

- Assisted Living Services Homemaker; Home Health Aide; Personal Care
- Care Coordination
- Residential Habilitation
- Augmented Plan of Care Development and Follow-up
- Nursing Facility (NF) Transition Care Coordination

Notably, ALW-eligible individuals are those who are enrolled in Medi -Cal and meet the level of care provided in a nursing facility due to their medical needs. The proposal to eliminate the ALW waitlist will not impact eligibility requirements and will not allow enrollees who are not already Medicaid eligible to enroll into the waiver program. DHCS does not intend to provide funding for services other than those listed in Appendix B). The proposed commitment to ALW growth will also likely encourage participation of RCFE and ARF providers in the ALW program, as the waitlist has been previously cited as a barrier to provider participation. DHCS will work with stakeholders to ensure care coordination and transition as beneficiaries are enrolled in ALW.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

In May 2022, DHCS released a Policy Letter to ALW providers and its administrative program delegates, known as Care Coordination Agencies (CCAs), which provide guidance on processing their waitlists. The guidance outlined DHCS expectations of CCAs, the methods in which DHCS will be releasing ALW waitlist slots, and recommended outreach to individuals on the waitlist in preparation of waitlist slot releases. To date, roughly 3,700 slots have been released for transitioning individuals for placement into the Program. (This total does not include applicants that transitioned from an institutional setting on or after January 2022, as these individuals bypass the waitlist and go directly to the application process.)

#### **Enhanced Transition Service Bundles for Laguna Honda Hospital Residents**

Funding: \$600K enhanced federal funding (\$600K TF) [One-time]

Lead Department(s): DHCS

#### A. Overview

CMS approved DHCS' proposal to utilize HCBS Spending Plan funding to transfer Medicaid-funded residents of Laguna Honda Hospital (LHH) to new care settings, on the heels of CMS' decertification of the facility. In recognition of the size of the LHH population that needs to be transferred, the limited availability of Medi-Cal skilled nursing facility (SNF) beds in San Francisco,¹ and the complex needs of the population, DHCS will utilize ARPA funding to provide Enhanced Transition Service Bundles (ETSBs) to LHH residents who need "bridge services" to support safe and sustainable transfers. The intent of the service

<sup>&</sup>lt;sup>1</sup> As of June 10, 2022, only eight out of the 340 Medi-Cal SNF beds in San Francisco were available.

bundles is to combine community living alternatives with intensive care management and housing navigation services to LHH residents transitioning to a community setting. These services will work in conjunction with Medi- Cal and other waiver-related funding but will not overlap or duplicate such services.

After assessing the needs and goals of each resident, the contacted care coordination entity will provide one or more of the following ETSBs until long-term care and housing are in place, for a maximum duration of six months.

- 1. Enhanced Care Coordination Bundle (transitional Behavioral Health assistance can be included, when necessary)
- 2. Housing Set-Up Bundle (Environmental Accessibility Adaptations can be included, when necessary)
- 3. Tenancy Sustaining Services Bundle
- 4. Recuperative Care Bundle
- 5 Meals Bundle

None of the services included in the ETSBs will replace or be duplicative of Medi-Cal services a beneficiary can access through the state plan and/or an HCBS waiver. However, LHH residents may utilize services included in ETSBs when they are required to ensure a safe and sustainable transition but are not available through the system of care in which they are enrolled (e.g., Managed Care Plan, fee-for-service, HCBS waiver). The services included will not be utilized to pay for ongoing room and board costs.

To assistant beneficiaries in transitioning, the Housing Set-Up bundle will include the option to pay for first month's rent as required by landlord for occupancy. Per recent CMS guidance, states can use the state equivalent funds under ARP section 9817 to pay for first month's rent and utilities for individuals transitioning out of institutions as these are allowable expenditures under section 1915(k) Community First Choice. The State will not draw down federal enhanced match funding authorized under Section 9817 for the ETSBs provided to residents transitioning from LHH, payments for providing ETSBs will be issued on a quarterly basis. The bundled payment amounts are based on the California Advancing and Innovating Medi-Cal (CalAIM) Community Supports Non- Binding Pricing Guidance, Whole Person Care Pilot Program expenditures, California's Money Follows the Person (MFP) grant program, and 1915(c) Waiver services.

B. Quarterly Report for Quarter 3 of FFY 2022-2023

The contract between DHCS and the San Francisco Department of Public Health is still being processed; as a result, no payments have been made for ETSBs provided to LHH residents.

## **Housing and Homelessness Incentive Program**

Funding: \$650M enhanced federal funding (\$1.3B TF) [One-Time]

Lead Department(s): DHCS

#### A. Overview

As a means of addressing social determinants of health and health disparities (as listed in Appendix D of SMDL #21-003), Medi-Cal managed care plans would be able to earn incentive funds for making investments and progress in addressing homelessness and keeping people housed. Housing instability is a key issue in the Economic Stability domain of Healthy People 2030, negatively affecting physical health and making it harder to access health care including services in Appendix B of SMDL #21-003. Funds would be allocated in part by point in time (PIT) counts of homeless individuals and other housing related metrics determined by DHCS. MCPs must meet specified metrics to earn available funds. The target populations for this program would be aging adults; individuals with disabilities; individuals with serious mental illness and/or SUD needs at risk for, or transitioning from incarceration, hospitalization, or institutionalization; families; individuals reentering from incarceration; homeless adults; chronically homeless individuals; persons who have/had been deemed (felony) incompetent to stand trial; Lanterman-Petris Short Act designated individuals; and veterans. This furthers the proposals included in the state budget relating to housing and homelessness.

MCPs and the local homeless Continuums of Care, in partnership with local public health jurisdictions, county behavioral health, Public Hospitals, county social services, and local housing departments must submit a Homelessness Plan to DHCS. The Homelessness Plan must outline how Housing and Homelessness Incentive Program activities and supports would be integrated into the homeless system. This would include a housing and services gaps/needs assessment and how to prioritize aging and disabled homeless Californians (including those with a behavioral health disability).. In counties with more than one managed care plan, plans would need to work together to submit one plan per county.

The Homelessness Plans must include mapping the continuum of services with focus on homelessness prevention, interim housing (particularly for the aging and/or disabled population), rapid re-housing (particularly for families and youth), and permanent supportive housing. While the funding will be based on incentive payments, MCPs may invest in case management or other services listed in Appendix B of SMDL #21-003, as well as other services that enhance HCBS by supporting housing stability such as home modifications or tenancy supporting services.

The Homelessness Plans must identify what services will be offered, how referrals will be made, how other local, state, and federal funding streams will be leveraged, and how progress will be tracked towards goals, including numbers served and other incentive

performance measures. The Homelessness Plans should build on existing homelessness plans and articulate how CalAIM services are integrated into homeless system of care and how they will address equity in service delivery.

The funding under this incentive program would not include payment for room and board; instead, the funds will incentivize managed care plans to meet operational and performance metrics as authorized under 42 CFR § 438.6(b)(2). California anticipates implementing the program in two phases: a Planning Phase, which will culminate with the submission of the Local Homelessness Plans (LHPs) in June 2022, including subsequent revisions as applicable, and an Investment Plan (IP) in September 2022, and a Performance Phase. Plans will earn incentive payments applicable to each phase for successfully achieving specified metrics, with the first payments issued in October 2022, a second round of payments in December 2022, a third round of payments targeted to occur in May 2023 and a final round of payments targeted to occur in March 2024.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

The participating MCPs submitted their LHP for each county in which they are participating in to DHCS by June 30, 2022, submitted a revised LHP submission by August 12, 2022, and an IP by September 30, 2022. DHCS issued payments to MCPs for submissions of the original and revised LHPs in October 2022 and issued payments for submissions of the IPs in December 2022.

The key takeaways from the LHP submissions are as follows: A majority of MCPs reported forming relationships with their local Continuums of Care and most of the MCPs are not currently directly engaged with their local Coordinated Entry System. The top three barriers MCPs identified in relation to providing housing-related services were: (1) Lack of availability of affordable long-term housing even when members are connected to appropriate housing-related services; (2) Difficulty with effective outreach and member engagement; and (3) Inadequate network of Community Support providers to meet demand. Most MCPs reported being contracted with very few providers to deliver housing-related services but reported having data sharing agreements with nearly all the providers they were contracted with. Most MCPs have a fully executed data sharing agreement or a Memorandum of Understanding in place with their county. In relation to street medicine, most MCPs expressed their intent to develop agreements with their local providers. Only five of the 24 MCPs reported they are able to share and receive data from Homeless Management Information System (HMIS). Most MCPs offering housing-related Community Supports during the measurement period reported having processes in place to track and manage referrals.

## **Community Care Expansion Program**

Funding: \$53.4M enhanced federal funding (\$53.4M TF) [One-Time]

Lead Department(s): CDSS

#### A. Overview

The Community Care Expansion (CCE) Program provides \$805M over a three-year period to counties and tribes for the acquisition, or rehabilitation, or construction of Adult and Senior Care Residential Facilities (ARFs), Residential Care Facilities for the Elderly (RCFEs) and Residential Care Facilities for the Chronically III (RCFCIs). These facilities provide a structured home -like environment for people who might otherwise require institutional care. Funded settings will be fully compliant with the home and community-based settings criteria to ensure community integration, choice, and autonomy, and will thereby expand access to community-based care.

ARFs, RCFEs and RCFCIs are part of a continuum of long-term care supports providing non-medical care and supervision to adults who may have a mental, physical, or developmental disability and to those age sixty and over who require additional supports.

Many of the residents in these settings are age 65 or older, are blind and/or have disabilities, and may receive Supplemental Security Income/State Supplementary Payment (SSI/SSP). California has a shortage of ARFs, RCFEs and RCFCs that accept SSI/SSP recipients and has experienced a decline in the number of SSI/SSP recipients who reside in adult and senior care facilities. The goal of the CCE program is to expand and preserve Adult and Senior Care facilities that can serve people experiencing homelessness as well as stabilize existing settings that serve people at risk of homelessness or unnecessary institutionalization in skilled nursing facilities.

Funds will be prioritized for the creation of new and expanded settings but may also be used to fund capital investment and rehabilitation costs for existing settings at risk of closure. Applicants will be required to demonstrate commitments to supportive services to assist with the stability of those placed in assisted living settings. Facilities that receive acquisition funding may be purchased and owned by the grantee or may be transferred to a new owner/operator and facilities that receive rehabilitation funding may continue to be owned by an existing owner/ operator. Facilities will maintain covenants to certify their intended use/resident population and the length of the covenants associated with the facilities will be tiered based on the level of funding awarded.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

In January 2022, the California Department of Social Services (CDSS) released a Request for Applications (RFA). This RFA encompasses \$570 million of CCE Capital Expansion funds.

An informational webinar occurred in February 2022, with over 1,400 individuals and organizations attending the webinar. Additionally, CDSS held a webinar for small, licensed facilities to address topics specific to licensees that operate facilities with fifteen or fewer beds. The RFA portal is open and accepting applications. The CCE administrative entity, Advocates for Human Potential, Inc., is currently conducting pre-application consultations and reviewing applications received across the state. CDSS has awarded \$100.27 million to 17 organizations funding 19 projects. Awarded projects are expected to begin construction in 2023 after award agreements are finalized.

In addition, 35 counties accepted non-competitive allocations totaling \$186 million intended for rehabilitation to preserve existing residential adult and senior care facilities that currently serve the target population.

The CDSS is working with Advocates for Human Potential, Inc. to assist CCE projects and grantees with ongoing technical assistance and training throughout the entirety of a project. Areas of support include but are not limited to programmatic best practices with regard to serving the target or prioritized population, facility -siting, permit and licensing requirements, construction plans and project readiness, oversight and management, and budgeting best practices.

Applicants will be required to demonstrate commitments to supportive services to assist with the stability of those placed in assisted-living settings. Facilities that receive acquisition funding may be purchased and owned by the grantee or may be transferred to a new owner/operator, and facilities that receive rehabilitation funding may continue to be owned by an existing owner/operator. Facilities will maintain covenants to certify their intended use/resident population. Moreover, the length of the covenants associated with the facilities will be tiered based on the level of funding awarded.

## Services: Enhancing Home and Community -Based Services Capacity and Models of Care

By innovating and improving HCBS models of care to meet the needs of the individuals it serves, the state can increase capacity in the HCBS system, allowing more individuals, particularly those in the aging and disabled communities, to access services. In addition, some of these initiatives will allow existing HCBS programs to serve existing clients better as well as expand to serve more individuals who meet eligibility criteria. Initiatives include:

- ❖ Alzheimer's Day Care and Resource Centers
- Older Adult Resiliency and Recovery
- Adult Family Homes for Older Adults
- Coordinated Family Support Service
- Enhanced Community Integration for Children and Adolescents
- ❖ Social Recreation and Camp Services for Regional Center Consumers
- Developmental Services Rate Model Implementation
- Contingency Management

## **Alzheimer's Day Care and Resource Centers**

Funding: \$5M enhanced federal funding (\$5M TF) [One-Time] Lead Department(s): CDA, with CDSS, CDPH, DHCS

#### A. Overview

These funds would be used to provide dementia -capable services at licensed Adult Day Programs (ADP) and Adult Day Health Care (ADHC) centers, allowing for community-based dementia services that would include, but not be limited to: caregiver support and social and non-pharmacological approaches that would expand and expand HCBS services by preventing or delaying the need for individuals with dementia and Alzheimer's to be placed into institutional care settings. These activities will include a one-time payment to providers (i.e., ADP and/or ADHCs) for operational and administrative expenditures in providing services by a qualified multidisciplinary team within the funding period through March 2024.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

CDA released the Request for Proposals on July 29, 2022, for the California Community Program for Alzheimer's Services and Support (Cal-COMPASS). Twenty-seven organizations submitted proposals and the top seven scoring proposals were awarded a total of \$4.5M. The awards were executed and started on November 1, 2022.

CDA is in the process of contracting with the University of California Davis, Family Caregiving Institute for the project evaluation (\$300,000).

The Cal-COMPASS pilot will serve as a learning laboratory through which to further develop best practices to prevent or delay institutionalization of persons living with Alzheimer's and other dementias, support caregivers, and advance health equity.

## **Older Adult Resiliency and Recovery**

Funding: \$106M enhanced federal funding (\$106M TF) [One-Time]

Lead Department(s): CDA

#### A. Overview

The one -time augmentation of \$106 million, to be spent over three years (2021 -22, 2022-23 and 2023-24), strengthen older adults' recovery and resilience from the severe isolation and health impacts from staying at home for over a year due to the COVID-19 pandemic.

Funding allocations are proposed as follows:

- Senior Nutrition \$20.7 million
- Senior Legal Services \$18.8 million
- Fall Prevention and Home Modification \$9.4 million
- Family Caregiving Support \$2.8 million
- Digital Connections \$18 million
- Senior Employment Opportunities \$17 million
- Aging and Disability Resource Connections \$9.4 million
- Behavioral Health Line \$2.9 million
- Elder Abuse Prevention Council \$1 million
- State Operation Resources: \$6 million

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

CDA released a contract for the full amount of funding included in the Senior Nutrition (\$20.7M), Senior Legal Services (\$18.8M), Fall Prevention and Home Modifications (\$9.4M), and Family Caregiver Support (\$2.8M) in June 2022. Area Agencies on Aging (AAAs) opted into the programs that they could support within their Planning and Service Area. CDA expects to release payments to the AAAs beginning in quarter one of FY 2022-23. Senior Nutrition Intergenerational Activities have seen a decrease in participation from the AAA network due to the limited time designated to expend the funding of the contract. The number of AAAs participating is now at 28, whereas previously 30 AAAs had planned on participating in Senior Nutrition Intergenerational Activities.

<u>Digital Connections</u> (\$18M) will be an extension of a previously released Connections, Health, Aging and Technology (CHAT) program that provided tablets, internet service, technical assistance, and training to older adults throughout California. This funding opportunity will be released to participants of AAA programs, MSSP programs, and CBAS in the Quarter 2 of FFY 2022-2023.

Senior Employment Opportunities (\$17M) CDA executed contracts with providers for the funding to AAAs. The AAAs have utilized the funding to enhance and expand their infrastructure for a solid foundation to support a more robust program. Infrastructure funding was allocated in that investments could be designated and designed at the local level. CDA continues close partnership to provide support, recommendations, and oversight for the program and expenses. CDA has begun reimbursing the AAA providers for their work on this investment in innovative, careful, long-term planning expenditures.

Aging and Disability Resource Connection (\$9.4M). CDA will be assessing the solutions for a single, statewide web portal and a customer contact solution for the ADRC program. The web portal would allow for bi -directional communication between ADRC staff and customers where customers could request program information and services through the portal and the program staff could send information and referrals to customers through the portal. The contact center would operate in a similar fashion except information and referrals would be exchanged via telephone versus a web portal. CDA plans to conduct assessment activities from July-December 2023, examine alternatives from January-June 2023 and prepare contract materials for the remainder of 2023.

The Behavior Health Line (\$2.9 M) was utilized in fall 2021. In October 2021, CDA entered into a 2.5-year contract with the Institute on Aging (IoA), to expand the Friendship Line. The collaboration with IoA allows for older Californian's, adults with disabilities, families, and caregivers to fight isolation and support any behavioral health needs by engaging in warm line calls with trained counselors and peers. HCBS funding has provided expansion efforts to include availability of crisis-intervention 24 hours per day, 7 days per week, 365 days per year, multi-lingual staffing, improved technology infrastructure and services, as well as outreach and awareness efforts. CDA is currently working with IoA to further the scope of the partnership while focusing on the Master Plan for Aging, bold goal two: health reimagined, making this service accessible to all.

Elder Abuse Prevention Council(\$1M): CDA is working with the National Center on Elder Law and Rights to develop a contract for statewide training and technical assistance focused on elder rights, prevention of abuse, and legal advocacy. We anticipate a contract executed by Q1 2023

CDA is utilizing \$2.1M of the available \$6M of State Operations Resources with the California Association of Area Agencies on Aging (C4A) to further strengthen the AAA network leadership, capabilities, and capacity toward activities that integrate social and healthcare services, in alignment with the California Advancing and Innovating Med-iCal (CalAIM) goals. These activities have begun and will continue through the HCBS Spending Plan funding period.

## **Adult Family Homes for Older Adults**

Funding: \$9M enhanced federal funding (\$9M TF), \$2.6M Ongoing Lead Department(s): CDA, with Department of Developmental Services (DDS)

#### A. Overview

Adult Family Homes offers the opportunity for up to two adult individuals to reside with a family and share in the interaction and responsibilities of being part of a family unit, while the family receives a stipend and support from a local Family Home Agency (FHA) for caregiving for the adult individual(s). California will pilot Adult Family Homes for older adults in one county, with the Department of Developmental Services (DDS) assisting the Department of Aging (CDA) in developing and operating the program. This pilot is based on the successful program serving adults with developmental disabilities currently run by the DDS. Interested family homes are assessed and receive background clearances from a non-profit FHA under contract with a Regional Center.

DDS performs oversight over the Regional Center and the FHA. CDA will mirror this model with Area Agencies on Aging and the existing non-profit FHAs.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

Participants of this program would be placed in a family living situation, for which the families would receive stipends to cover financial costs. Without permanent, ongoing funding dedicated to this program, participants would face upheaval/eviction after December 31, 2023. CDA has paused all future efforts pending discussions with the California Department of Finance. CDA cannot implement this program without a permanent, ongoing funding source.

#### **Coordinated Family Support Service**

Funding: \$25M enhanced federal funding (\$42M TF); [One-Time], \$25M GF

[Ongoing]

Lead Department(s): DDS

#### A. Overview

Currently, adults living outside the family home have more coordinated supports than individuals living with their family. DDS data shows a significantly higher percentage of adults who identify as non -white (75%) live with their family as compared to adults who are white (52%). To improve service equity for adults who live with their family, and improve individual supports at home, this proposal would pilot a new service for families similar to supported living services provided outside the family home. The pilot would assist families in coordinating the receipt/delivery of multiple services.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

DDS has assembled an internal team to lead this initiative. An operational plan has been developed. Stakeholder engagement and input concluded on June 30, 2022. Meetings were held with stakeholders of various ethnicities and languages, including self-advocate groups. Utilizing information obtained from stakeholder engagement, the Department will focus on determining the scope of the pilot, issue guidance to the Regional Centers to commence the Request for Proposal process, explore a standardized assessment tool for tailoring the service, and consider a pre/post outcome measurement tool for effectiveness of this service.

During the months of April through June 2023, regional centers will contract with grantees and manage awarded grant projects. Grantees will report on their progress toward meeting outcome measures throughout the grant cycle.

DDS anticipates programs started through these grants will continue beyond the grant period through collaboration with local entities, regional centers, and families, to sustain integrated social recreational activities.

## **Enhanced Community Integration for Children and Adolescents**

Funding: \$12.5M enhanced federal funding (\$12.5M TF) [One-Time]

Lead Department(s): DDS

#### A. Overview

Children with intellectual and developmental disabilities (IDD) are frequently left out from participation in community programs, but both the child with IDD and children without IDD greatly benefit from opportunities to develop friendships. This proposal would support community social recreational connections for children through a multi-year grant program. The grant program will be for regional centers to work with CBOs and local park and recreation departments to leverage existing resources and develop integrated and collaborative social recreational activities.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

During the months of April through June 2023, regional centers will contract with grantees and manage awarded grant projects. Grantees will report on their progress toward meeting outcome measures throughout the grant cycle.

DDS anticipates programs started through these grants will continue beyond the grant period through collaboration with local entities, regional centers, and families, to sustain integrated social recreational activities.

## Social Recreation and Camp Services for Regional Center Consumers

Funding: \$78.2M enhanced federal funding (\$121.1M TF) Ongoing Lead Department(s): DDS

#### A. Overview

This proposal would support expanded options for individuals who have a developmental disability to include camping services, social recreation activities, educational therapies for children ages 3 -17, and nonmedical therapies such as social recreation, art, dance, and music. Additionally, the proposal provides increased options for underserved communities.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

DDS required each regional center to develop a communication plan that describes how the center will share information with its community and include strategies for connecting with individuals/families in communities of color and/or whose primary language is not English. Regional centers were also required to revise Purchase of Service (POS) policies, as needed. Each regional center has submitted a communication plan and its POS policy. To date, DDS has reviewed and approved most plans and policies. DDS will continue to review plans through the reporting period.

## **Developmental Services Rate Model Implementation**

Funding: \$945M enhanced federal funding (\$1.4B TF); \$1.2B Ongoing Lead Department(s): DDS

#### A. Overview

This investment will improve and stabilize the services directly impacting consumers, build the infrastructure to support consumers and their families through person -centered practices and supports. Additionally, a prevailing need and challenge within the developmental service system is moving from a compliance- based system to an outcome-based system. To accomplish this conversion, DDS will need to build infrastructure and modernize methods for collecting and analyzing information about consumer services and outcomes. This proposal implements rate models recommended by the 2019 Rate Study completed by DDS, with the help of a consultant.

The state will maintain HCBS provider payments at a rate no less than those in place as of March 31, 2022; however, rates may be adjusted based on reviews or audits. The rate models would allow for regular updates based on specified variables, address regional variations for cost of living and doing business, enhance rates for services delivered in other languages, and reduce complexity by consolidating certain serviced codes. To

improve consumer outcomes and experiences and measure overall system performance, the rate reform reflects the following goals: consumer experience, equity, quality and outcomes and system efficiencies. The department will implement a quality incentive program to improve consumer outcomes, service provider performance, and the quality of services with input from stakeholders.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

Effective July 1, 2022, the legislature accelerated implementation of the rate study by six months. Rate adjustments which equal one-half of the difference between rates in effect March 31, 2022, and the fully funded rate model for each provider, that were to take effect as of July 1, 2023, will now take effect January 1, 2023. During the reporting period, DDS will work with regional centers, providers, and stakeholders to address questions related to rate adjustments.

## **Contingency Management**

Funding: \$31.7M enhanced federal funding (\$58.5M TF) [One-Time]

Lead Department(s): DHCS

#### A. Overview

For the Drug Medi-Cal Organized Delivery System (DMC-ODS), the state is expending Home and Community-Based Services (HCBS) Funds on the following activities:

- Benefits (Medical Care and Services) include the funding to support the nonfederal share of Medi-Cal services for Contingency Management (CM). Spending for these services will begin in FY 2022-23 Q3.
- Eligibility (County Administration) includes funding to support the non-federal share of administrative costs incurred by the county to deliver CM services.
   Payments for Administrative claiming for CM are expected to begin FY2022-23 Q4.

Evaluation of the CM benefit. The evaluation activity, through a contractor, measures and monitors outcomes of the DMC-ODS, using information gathered from existing state data sources, as well as new data collected specifically for the DMC-ODS program.

CM benefit Training and Technical Assistance. Under this program, through a
contractor, the state is helping substance use disorder (SUD) treatment facilities in
improving the quality of SUD services by providing Training and Technical
Assistance on the CM benefit.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

For both the evaluation, and Training and Technical Assistance of the CM benefit, HCBS funds are planned to be expended by June 30, 2023, and the state will sustain the programs under the state's Medicaid program.

For both the Benefits and County Administration, HCBS funds are planned to be expended until exhausted. Due to the delayed services start date and claiming lag, use of the funds will extend beyond original estimates.

In July 2022, DHCS met regularly with its implementation team and initiated planning in collaboration with the CDPH for training for provider sites to help them comply with the requirements of the Clinical Laboratory Improvement Amendments (CLIA) during program implementation. CLIA trainings were held the second week in October 2022 with over 250 people registered.

In August 2022, DHCS issued a new procurement for an incentive manager vendor to support the calculation and delivery of incentives to beneficiaries participating in the Recovery Incentives Program. Also in August, the team continued to respond to questions from participating counties and provider sites, supported the development of training materials for counties and providers, and revised program FAQs.

In September 2022, DHCS received proposals for an incentive manager. DHCS also continued to respond to questions from participating counties and provider sites, and posted revised program FAQs on its website. In addition, the agency released a Behavioral Health Information Notice with implementation guidance for stakeholder review. Stakeholder comments were minor and largely positive. DHCS revised the program's policies and protocols for accuracy based on changes the implementation team felt were necessary and submitted these changes to CMS.

## Home and Community-Based Services Infrastructure and Support

The following infrastructure investments will support the growth of HCBS services, to allow existing HCBS programs to serve existing clients better as well as expand to serve more individuals who meet eligibility criteria.

#### Initiatives include:

- Long-Term Services and Supports Data Transparency
- Modernize Developmental Services Information Technology Systems
- ❖ Access to Technology for Seniors and Persons with Disabilities
- Senior Nutrition Infrastructure

## **Long-Term Services and Supports Data Transparency**

Funding: \$4M enhanced federal funding (\$4M TF) [One-Time] Lead Department(s): DHCS, with CDPH, CDSS, CDA, HCAI

#### A. Overview

This is a multi-department initiative to improve long -term services and supports (LTSS) data transparency, including utilization, quality, and cost data. This will be accomplished by creating a LTSS Dashboard linked with statewide nursing home and HCBS utilization, quality, demographic, and cost data. The goal of increased transparency is to make it possible for regulators, policymakers, and the public to be informed while we continue to expand, enhance and improve the quality of LTSS in all home, community, and congregate settings. Nationwide core and supplemental standards for HCBS quality measurements do not exist, are long overdue, and would go a long way in improving our understanding of what works, where there are quality gaps, etc. As such, there are no current outcomebased HCBS quality measures or routine data publishing for HCBS in use at DHCS. Including HCBS quality measures in the LTSS Dashboard will enhance and strengthen the provision of HCBS under Medi-Cal. Similarly, including HCBS utilization measures will enable us to examine and ultimately improve access and reduce disparities in who utilizes these vital HCBS services in Medi-Cal.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

We developed the initial measures for the first iteration of the LTSS Dashboard, which was launched on December 12, 2022. In total, 40 measures resulted related to Medi-Cal enrollment and utilization of services, covering years 2017-2021, all posted on the CalHHS Open Data Portal. The process incorporated feedback from sister departments (DSS, CDA) and external stakeholders.

DHCS will continue developing the list of measures, in collaboration with internal and external stakeholders. Under contract executed with DHCS in October 2022, Mathematica is expected to provide recommendations and justifications on which demographic, utilization, access, quality, and equity measures to include in future iterations of the LTSS Dashboard.

DHCS has also established a contract to assist with building enhanced data visualization and user experience for the LTSS Dashboard.

Finally, DHCS plans to leverage data from the dashboard to further analyze patterns in utilization and conduct statewide quality improvement activities.

## Modernize Developmental Services Information Technology Systems

Funding: \$6M enhanced federal funding (\$7.5M TF) [One-Time]

Lead Department(s): DDS

#### A. Overview

The one-time investment supports the initial planning process to update the regional center fiscal system and implement a statewide Consumer Electronic Records Management System.

Uniform Fiscal System – The current information technology systems for billing and case management are disjointed and unable to quickly adapt to changing needs given the age of the systems and lack of standardization. Changes require DDS and regional centers to create and apply patches independently to each individual regional center (RC) system. The process for reporting data from the regional centers to the department is delayed, resulting in significant data lags, which can delay identification of problems.

Consumer Electronic Records Management System – The regional centers do not have a statewide standardized client case management system. Securing timely and accurate data is extremely challenging due to system differences. Additionally, there is not an outward-facing option for self-advocates and families to access their information, such as IPPs, current authorizations, appointments, outcomes data, etc.; instead, that information is being delivered by mail or email. This proposal will increase the availability and standardization of information to include, measures/outcomes, demographics, service needs, special incident reports, etc. Lastly, the system will allow consumers, via the web or app, to access their records. This investment will also support the efforts to develop an outcomes-based system for purchase of services.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

The project teams will be assembling and posting a Request for Information (RFI) document inviting system solution providers to respond with a proposal and demonstration that helps to educate the project team about available solutions on the market. This input will inform the project team about additional mid-level functionality we may want to include as well as clarify any limitations of available solutions. We plan to conclude this market research phase during this period.

## Access to Technology for Seniors and Persons with Disabilities

Funding: \$50M enhanced federal funding (\$50M TF) [One-Time] Lead Department(s): CDA

CA HCBS Spending Plan Semi-Annual Narratives for Q3 of FFY 2022-2023

#### A. Overview

This initiative includes \$50 million to fund the Access to Technology Program for Older Adults and Adults with Disabilities pilot program. The purpose of this program is to provide grants directly to county human services agencies that opt to participate in the pilot program and to increase access to technology for older adults and adults with disability in order to help reduce isolation, increase connections, and enhance self-confidence. California proposes to pay for devices, training, and ongoing internet connectivity costs for low-income older and disabled adults for two years, as part of the activity to provide Access to Technology for Seniors and Persons with Disabilities. Internet connectivity will enhance, expand, and strengthen HCBS services and outcomes by providing low-income older adults and individuals with disabilities in community settings access to vital services on-line such as telehealth, social engagement/isolation prevention, and information about services in their communities such as nutrition, transportation, and long-term services and supports.

## B. Quarterly Report for Quarter 3 of FFY 2022-2023

CDA has completed work with the County Welfare Director's Association to determine allocation methodology, participating counties, scope of work, allowable expenditures, and reporting requirements. CDA is also finalizing a grant application that will allow the counties to share with CDA how they intend to use the funding in support of the goals and objectives of this funding investment. This grant application was released in July 2022. CDA reviewed and approved the proposals and budgets in September 2022. CDA began issuing contract documents to counties in October 2022. Funding is currently being released following full execution of contracts with participating counties.

#### **Senior Nutrition Infrastructure**

Funding: \$40M enhanced federal funding (\$40M TF) [One-Time]

Lead Department(s): CDA

#### A. Overview

This initiative includes \$40 million to fund capacity and infrastructure improvement grants for senior nutrition programs under the Mello-Granlund Older Californians Act. The grants shall prioritize purchasing, upgrading, or refurbishing infrastructure for the production and distribution of congregate or home -delivered meals.

Grants are intended to be awarded through Area Agencies on Aging (AAAs). All contracted meal-providers and AAAs are directed to work collaboratively to develop a coordinated and consolidated request for proposal on behalf of each Planning and Service Area to obtain funding through this grant program. CDA may make additional grants, to CBOs or local governments, if needed to ensure equitable access to funds. California does not plan to pay for major building modifications or ongoing internet connectivity as part of the Senior Nutrition Infrastructure activities.

#### B. Quarterly Report for Quarter 3 of FFY 2022-2023

CDA is in the process of reviewing and approving grant proposals submitted by the AAAs for this funding opportunity. The grant proposals include the equipment requests that AAAs, Meals on Wheels, and other meal-providing subcontractors would like to purchase to enhance and expand their nutrition programs. Stakeholder engagement, reporting requirements, and funding allocations has been finalized. Contracts will be executed for all 33 AAAs in October 2022, with funding released in quarter one of FY 2022-23. There have been reports from the AAAs of supply chain issues, questions about receiving the equipment, and reports of not being able to spend the full amount of allocated funding due to the supply chain delays with the funding end date change to December 2023. CDA continues to work diligently with the AAA network to provide all possible solutions.